

# EXTENSIONS OF REMARKS

## CAMPAIGN FINANCE REFORM

**HON. RON KIND**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. KIND. Mr. Speaker, we are now beginning the third week of our final legislative session this year. And still no campaign finance reform vote.

We have heard from your office that the House of Representatives will stay in session this evening until final action is taken on the Labor, Health, Human Services and Education appropriations bill. I appreciate the fact that the leadership is willing to do what it takes to get this important piece of legislation passed. I wish we had this kind of commitment to campaign finance reform. Mr. Speaker, I and many of my colleagues are ready to stay in session all night long to debate and vote on the various campaign finance reform proposals currently pending in this Congress.

Every day more revelations are being made of abuses in the 1996 election. It is irresponsible for us to continue to investigate the abuses and not offer any legislation that closes the loopholes, strengthens disclosure, or corrects the various problems in the current system. Mr. Speaker, all we want is an opportunity to vote on this issue. Please give us the chance.

## THE FREEDOM FROM RELIGIOUS PERSECUTION ACT OF 1997

**HON. LEE H. HAMILTON**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HAMILTON. Mr. Speaker, the Committee on International Relations met earlier this week to hear testimony on H.R. 2431, formerly H.R. 1685, the Freedom From Religious Persecution Act of 1997.

For those of my colleagues who have not yet had an opportunity to study this legislation, I am placing in the RECORD an excerpt from the statement of the Hon. John Shattuck, Assistant Secretary of State for Democracy, Human Rights and Labor. Secretary Shattuck came before the committee on September 9 to share the administration's views on the bill.

I hope my colleagues will find the Secretary's comments useful in their consideration of this important legislation:

STATEMENT OF THE HONORABLE JOHN SHATTUCK, ASSISTANT SECRETARY OF STATE, DEMOCRACY, HUMAN RIGHTS AND LABOR ON H.R. 1685 THE FREEDOM FROM RELIGIOUS PERSECUTION ACT OF 1997

We are treating religious liberty as a foreign policy priority and we seek to respond to the call for action by Americans of every faith and belief.

With that important background, let me now turn to the "Freedom From Religious Persecution Act of 1997."

In summary, the Administration strongly supports the objectives of eliminating religious persecution, but we do not believe that the bill in its current form would accomplish this goal. In fact, we believe that the current draft would frustrate these and other objectives, and, for this reason, we oppose the legislation in its current form.

In particular, we fear that the legislation: is a blunt instrument that is more likely to harm, rather than aid, victims of religious persecution;

runs the risk of harming vital bilateral relations with key allies and regional powers, and undercutting U.S. Government efforts to promote the very regional peace and reconciliation that can foster religious tolerance and understanding from Europe to the Middle East to South Asia.

creates a confusing bureaucratic structure for dealing with religious persecution at the very time the Department of State is consolidating its authority and expending its effectiveness on these issues; and

establishes a de facto hierarchy of human rights violations that would severely damage US efforts—long supported by the religious community—to ensure that all aspects of civil and political rights are protected.

Before I detail these and other serious concerns, let me again emphasize our willingness to work with members in fashioning workable responses—legislative and otherwise—to religious persecution, wherever it occurs.

In particular, we are committed to strengthening and improving our new structures for addressing religious freedom and persecution in our foreign policy. We are prepared for serious discussions with the Committee about ways to reinforce these structures, including by the development of legislation to further enhance our efforts to promote religious freedom, such as by:

further increasing the visibility of this issue in the U.S. Government, undertaking official fact-finding and monitoring missions, and dedicating additional agency personnel to address religious persecution and complement the efforts of the Advisory Committee on Religious Freedom Abroad;

acting to insure that U.S. laws that involve human rights take explicit account of religious persecution;

initiating periodic public reporting on religious freedom issues in general, and increasing U.S. Embassy reporting and action on cases and situations involving religious persecution; and

supporting measures to improve immigration and refugee processing consideration of applicants fleeing religious persecution.

Let me set forth in more detail the basis for our concerns about H.R. 1685. First, and most importantly from our perspective, the bill could seriously harm the very people it seeks to help—those facing religious persecution. It runs the risk of strengthening the hands of governments and extremists who seek to incite religious intolerance. In particular, we fear reprisals by repressive governments against victims, as well as an end to any dialogue on religious freedom, in retaliation for the sanctions that the bill would automatically impose.

The provision that sanctions governments for failure to take adequate action against private acts of persecution is also troubling. Many governments that fail to combat soci-

etal religious persecution are simply too unstable or too weak to control extremists, insurgents, terrorists and those inciting societal religious persecution. Imposing punitive sanctions on weak governments, would only play into the hands of those elements in society that are perpetrating religious persecution. To deal effectively with societal religious persecution, our laws must allow us to help these weak transitional governments check extremist forces and protect victims from further persecution.

The bill would mandate a wide variety of sanctions against governments that engage in officially-sponsored religious persecution or that fail to combat societal religious persecution. Because our laws and policies already give significant weight to human rights, the United States provides little direct assistance to such governments. The imposition of automatic sanctions, therefore, would have little effect on government-sponsored religious persecution in most countries, but would make a productive human rights dialogue with sanctioned governments far more difficult or even impossible. The bill also runs the risk of harming vital bilateral relations with key allies and regional powers.

Second, the bill would create a de facto hierarchy of human rights violations under U.S. law that would severely damage our efforts to ensure that all aspects of basic civil and political rights, including religious freedom, are protected. It would differentiate between acts motivated by religious discrimination and similar acts based on other forms of repression or bias, such as denial of political freedom, or racial or ethnic hatred. In doing so, the bill would legislate a hierarchy of human rights into our laws. Certain deplorable acts would result in automatic sanctions when connected to religion, but not in other cases. As a consequence, our ability to promote the full range of basic rights and fundamental freedoms would be compromised.

Some governments and their apologists are now engaged themselves in an insidious campaign to devalue human rights by creating their own hierarchy, arguing that respect for economic rights should be preeminent. Those advancing this argument have often sought to justify a government's failure to respect civil and political rights (such as freedom of expression, assembly and association) by claiming that economic development must precede respect for civil and political rights. The United States has long resisted these attempts to create a hierarchy of basic human rights and fundamental freedoms. We should not yield to the temptation to do so now.

Third, the bill would provide no flexibility to tailor our religious freedom policies to differing circumstances in different countries. Following a finding of persecution by the Director of Religious Persecution Monitoring, sanctions would be automatic. The mechanics of imposition appear designed to make sanctions more likely to be imposed, cumbersome to waive and difficult to terminate. Their effectiveness as a means of influencing policy would be sharply limited as a consequence. The provisions of the bill, that authorize the President to waive sanctions for periods up to one year, require the President to determine that such a waiver is in the "national security interests of the United States." This stringent standard would appear to shut the door on any consideration

• This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

of U.S. foreign and domestic policy interests that do not rise to the level of a direct threat to our national security (e.g. regional peacemaking and stability, environmental protection, there have been security interest in the past, on occasion). Under the bill, in addition, a presidential waiver would not take effect for forty-five days, absent emergency conditions. Affording the President such limited discretion in the area of foreign affairs is contrary to the national interest and is constitutionally suspect.

Fourth, the bill would create a new and unnecessary bureaucracy which would duplicate, and possibly undercut, the functions of the Secretary of State by the creation of an "Office of Religious Persecution Monitoring" within the Executive Office of the President. Creating the position of Director of this office, who would be subject to Senate confirmation, would duplicate existing State Department functions including, promoting religious freedom. The Secretary of State is best situated to report and advise the President on religious persecution abroad. The State Department's reporting channels and annual Country Reports on Human Rights Practices represent the most accurate, cost-effective and appropriate method for the U.S. Government to obtain and report information on religious persecution. Determinations that affect fundamental aspects of our foreign policy, including those regarding sanctions, should be made by the President with the assistance of the Secretary of State and other relevant Department heads, not by the Director of a new specialized office on religious freedom which has no other foreign affairs expertise or responsibility.

Fifth, the proposed administrative structure in the bill in reality would marginalize religious freedom rather than "mainstreaming" religious freedom and other human right issues in our foreign policy. The Secretary of State's Advisory Committee on Religious Freedom Abroad represents a significant example of mainstreaming. The Advisory Committee reports to the Secretary of State, and through her to the President and other parts of our government. Enhancing existing structures would represent the most effective way to ensure the prominence of religious freedom in our foreign policy. We would be pleased to work with the Congress to accomplish that.

Sixth, the bill would impose several new obligations that would have significant financial implications, without providing any indication of how these mandates would be carried out without new resources. These requirements affect not only the State Department, but also Commerce and the INS. Speaking for my own bureau, I can tell you that additional unfunded mandates require diversions of resources from what we are doing in other areas to promote human rights.

Seventh, the bill would pose the risk of challenge as being inconsistent without international legal obligations, including through the WTO agreement and under other trade laws. The bill poses a similar risk with respect to international obligating contained in the Articles of Agreement of most international financial institutions in which the U.S. participates.

Eighth, while we welcome and share the sponsors' concerns about fairness in asylum adjudications, the bill's proposed changes to asylum procedures would create troubling disparities and threaten to unravel many recent improvements. For example, for persons making asylum claims based on religious persecution in the context of expedited procedures at ports of entry, the bill would create effective presumptions that ease evidentiary burdens and that are not available to others fleeing persecution. Let me be

clear: we support procedural protections for all applicants at ports of entry. In fact, before passage of last year's immigration bill, we urged that expedited procedures apply only in exceptional, emergency-like circumstances, but Congress determined that such procedures should be applied more broadly. While we are prepared to readdress this issue, we hope that Members can appreciate our desire to do so with respect to all classes of applicants. Furthermore, we are deeply concerned that changes the bill would make to regular, affirmative asylum procedures (claims made by those already in the country) would recreate unnecessary burdens and inefficiencies that made asylum vulnerable to abuse in the past. We fear that such changes would hurt all legitimate asylum seekers, including those making claims based on religious persecution.

Ninth, the bill contains numerous sanctions specific to Sudan. The United States, of course, already has in place sanctions against the Sudanese government as a result of its support for international terrorism. The Administration nevertheless remains willing to consider a reasonable and workable expansion of our Sudan sanctions to reflect the lack of Sudanese government actions on issues of concern: state sponsorship of terrorism; support for aggressive actions against its neighbors; failure to come to terms with the opposition in the long-standing civil war; and an abysmal human rights record, including violations of religious freedom. We value the opportunity to continue discussions on this subject with Members in connection with the State Department authorization bill. For that reason, continued inclusion of Sudan sanctions in this bill would seem both unnecessary and counterproductive.

Having highlighted our concerns with some of the provisions of this bill, let me conclude by repeating that we welcome the opportunity to work with this committee and the rest of the Congress to fashion appropriate legislation that will underscore and strengthen the commitment of the United States to promote religious freedom. The President and the Secretary of State have made it crystal clear that this issue is now a foreign policy priority. In the endless battle for freedom, we do not claim that we have all the answers. Nor can we assert that the United States alone has the power to bring about an end to all religious persecution abroad. What we can and must proclaim, however, is that we are committed to making the effort, and to working in the most effective way to combat the persecution now victimizing so many people of faith around the world.

#### THE NATIONAL YOUTH SPORTS PROGRAM

**HON. SCOTT McINNIS**

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. McINNIS. Mr. Speaker, the National Youth Sports Program at Adams State College in Alamosa, CO, recently entered its 22d year of existence. This program has proven to be a valuable and meaningful outlet for those youths who would not otherwise have access to the activities and instruction the program offers.

The NYSP is a cost-effective partnership program between the NCAA and selected institutions of higher learning, such as Adams State and is designed to benefit the youth of America.

Adams State is one of two colleges in Colorado participating in the program which combines sports instruction with meaningful educational activities for girls and boys ages 10 to 16.

Enrollment in the program and physicals are free and open to all youngsters in the area whose parents or guardians meet the income guidelines provided by the Department of Health and Human Services.

Larry Zaragoza, the activity director for NYSP at Adams State, is stepping down after heading the program at Adams State College for the past 13 years and being involved in the program for all of its 22 years that is have been held at Adams State. He will certainly be missed.

#### MOTHER MEETS RECIPIENT OF SON'S HEART

**HON. HENRY J. HYDE**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HYDE. Mr. Speaker, a heart transplant is but one of today's medical miracles, but miraculous it is when 71-year-old Bill Ellis is alive and well today with the transplanted heart of then 10-year-old Travis Robinson of Salt Lake City, Utah.

This remarkable story is well told in an article published April 24, 1996 in the Salt Lake City Tribune.

I take this opportunity to share this great story with my colleagues:

[From the Salt Lake Tribune, Apr. 24, 1996]

MOM IS HAPPY SON'S LITTLE HEART WENT TO SUCH A BIG-HEARTED MAN—MOTHER MEETS RECIPIENT OF SON'S HEART

(By Norma Wagner)

After losing her 10-year-old son Travis to a traffic accident in September, Tracy Robison was not sure she ever would want to meet the patient who received the fifth-grader's heart.

"I had mixed emotions about it," said Robison, an emergency-room nurse in Provo who was working when her son was brought into the hospital.

But through a series of unusual circumstances, 71-year-old Bill Ellis, CEO of a national snack company in Chicago, found out it was Travis' donated heart that saved his life.

Ellis had an old friend in Utah, Gordon "Boots" Barnett, whom he had not seen in 18 years. The two recently got in touch again, and when Ellis—who suffered from terminal heart disease—told Barnett his new heart had come from a young boy in Orem, Barnett knew it had to be Travis.

After all, Barnett's granddaughter was one of Tracy Robison's best friends.

After contacting the Robisons, Ellis flew to Salt Lake City last month and met his donor family.

"Talking with and seeing Bill, it's just been incredible for me," Robison, 33, said. "It just makes me so happy that Travis' heart is still beating. And Bill is a very generous person. In return for someone saving his life, he's turning around and doing good things for other people."

As for Ellis, who has become a major supporter of shelters for abused women and children in Alabama and Los Angeles, he has not only found new meaning in life, but "another family in Salt Lake City."

"I have a picture of Travis and his mother and two brothers right here in my office,"

Ellis said Tuesday from the Chicago headquarters of Farley Foods. "I met the family, and when you stand there and realize that her son's heart is in your body, well, I just, I get kind of choked up talking about it. I could tell it was the same for her when she looked at me."

Ellis and the Robisons decided to share their story to help increase awareness during National Organ and Tissue Donor Awareness Week, which began Sunday and runs through Saturday.

Across the United States, transplant centers are suffering a critical shortage of organs and tissue and have launched the first nation-wide campaign to increase the number of donors. The Coalition on Donation has enlisted Michael Jordan of the Chicago Bulls as its national spokesman. Jordan will be featured in 30-second radio and television commercials, on billboards, transit advertising and through direct mailings throughout the country.

The coalition is a national, non-profit alliance that represents nearly 100 organizations involved in organ and tissue procurement and transplantation. The thrust of its campaign is to motivate more Americans to discuss with family members their decision to become donors. The coalition estimates that permission required from next-of-kin is denied in 50% to 85% of the cases where there is high potential for donation. Discussions prior to death can eliminate confusion and uncertainty about the desire to be a donor and help make it easier for family members to carry out a donor's wishes, said coalition president Howard Nathan.

More than 45,000 critically ill Americans are on waiting lists for organ transplants, with a new name added every 18 minutes. Last year, more than 19,000 transplants were performed in the United States. But 3,000 people died while waiting for a suitable donor.

In Utah, 190 people are awaiting vital organ transplants. And many more are in need of tissue such as bone, skin and corneas. During 1995, 207 patients received organ transplants from 57 Utah donors.

Utah Gov. Mike Leavitt is joining the effort by holding a press conference at 10:15 a.m. today at University Hospital in the second-floor conference room. And at noon, Intermountain Organ Recovery System will hold a tree planting ceremony in Canyon Rim Park, 3100 S. 2900 East, in a tribute to donor families and transplant recipients.

The decision to donate was an obvious choice for Tracy and Conan Robison.

As a nurse at Utah Valley Regional Medical Center, Tracy Robison witnessed miraculous changes in patients' lives after their diseased organs were replaced by healthy ones.

She was working at the hospital on the evening of Sept. 12 when her mother called and said Travis had been hit by a car a half-block from home. "She said he was unconscious and his legs were twisted. I didn't totally panic at that point because unconscious to me is possibly not as critical," Robison said. "We see it here all the time."

But then the E.R. got a call from the ambulance en route. "They said they were coming in Code 3, which is the worst you could come in with," she said. Travis' pupil's were fixed and he was breathing erratically. "The worst insult was to his brain."

Tests two days later confirmed Robison's worst fear: Travis was brain dead. Within a few hours, transplant technicians were removing his organs.

In addition to his heart going to Ellis, Travis' liver went to a father of five in Springville and both kidneys went to two different women in Salt Lake. And his eyes restored the sight of two others.

"I really think that somebody else should have the opportunity to improve their life

with something that somebody else doesn't need," Robison said. "It's not going to do any good for Travis to keep it. And for me, it has brought an incredible amount of peace and happiness that others have been benefited."

When looking at Ellis, she added in a choked voice, "I can see Travis in so many ways. I can't think of a better person that his little heart could have gone to. Travis had a big heart and Bill does, too."

#### 100TH ANNIVERSARY OF THE FIRST ZIONIST CONGRESS

#### HON. BRAD SHERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. SHERMAN. Mr. Speaker, it is with great pleasure I rise before you today to commemorate the 100th anniversary of the first Zionist Congress. The first meeting of the Zionist Congress occurred on August 29, 1897 with 204 participants from 17 countries. Now, 100 years later, the anniversary of this important date will be celebrated by Jewish communities across the world.

In 1897, the first Zionist Congress was called in Basle, Switzerland with the purpose of establishing the State of Israel as a homeland for the Jewish people under public law. Theodor Herzl emerged as the father of modern Zionism and founder of the World Zionist Organization. He believed a mass exodus to the Jewish homeland was the only response to the anti-Semitism the Jews were faced with in Europe. He wrote in his Zionist novel, "If you will it, it is no legend," a sentiment that became the mantra of the Zionist movement.

Though Herzl never lived to see the establishment of the State of Israel, his legacy lived on through the movement. The Zionists remained committed to their goal throughout several years of turmoil. Despite religious persecution by the Nazi regime in Europe, and an intense struggle with militant Arab opposition, the Jewish initiative prevailed. The Zionists' goal was finally realized on May 14, 1948 with the U.N. resolution of November 1947, which established the State of Israel. This resolution allowed the Jewish people to live in their historic homeland, free from the religious persecution they were facing in Europe.

Mr. Speaker, distinguished colleagues, please join with me in commemorating the 100th anniversary of the Zionist Congress, an organization which has shown perseverance through adversity and a dedication to the principles of the Judaism.

#### WORKLINK

#### HON. JAMES M. TALENT

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. TALENT. Mr. Speaker, I rise today to recognize the city of St. Peters for the successful implementation of WorkLink, the first telecommuting center in the State of Missouri and the entire Midwest. Opening in July 1996, WorkLink was designed as a community-based telecommunications center equipped to provide individuals, businesses, and organiza-

tions with a wide array of advanced telecommunications and related services. WorkLink promotes telecommuting as an efficient way of doing business and helping employees better balance their time between work and family.

WorkLink offers an alternative to many companies and employees to maintain and encourage performance and productivity; assists companies in cutting expenses by consolidating office and parking space; improves employee moral by accommodating work and family needs; and helps the community by reducing traffic congestion and improving air quality.

Currently, two-thirds of the available space at WorkLink is equipped with offices and workstations with the advanced technology and inter-connectivity to handle most advanced office telecommunication functions. The facility houses many business types, including engineering, financial, computer consulting, computer programming, sales/marketing, healthcare, publishing, distance learning, and charitable professionals.

By stepping out onto the cutting edge of telecommuting, the city of St. Peters is offering those in their community a tremendous opportunity. I am sure WorkLink will serve as a model for other communities, and I commend Mayor Tom Brown and Helen Robert, WorkLink manager, for their vision and hard work.

#### RECORD STATEMENT IN HONOR OF ZAIGA ANTONETTI

#### HON. NANCY L. JOHNSON

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mrs. JOHNSON of Connecticut. Mr. Speaker, it is with great pride and appreciation that I rise today to express my appreciation to Zaiga Antonetti, for her tireless efforts for small businesses in the State of Connecticut.

Ms. Antonetti has served on numerous statewide and regional committees and commissions involving small business issues, and worked hard to assure that the needs of Connecticut's small businesses are met. She serves on the board of directors of the Connecticut Community Accounting Aid and Services, Inc., and the Hartford Business Advisors. She was twice honored by the U.S. Small Business Administration for her work with small business owners as Small Business Advocate of the Year and Women in Business Advocate of the Year.

Zaiga deserves the many accolades she will receive as she is honored for her accomplishments and dedication. For her tremendous contributions to small businesses in Connecticut, I salute and thank her.

#### THE FREEDOM FROM RELIGIOUS PERSECUTION ACT OF 1997

#### HON. LEE H. HAMILTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HAMILTON. Mr. Speaker, the Committee on International Relations met last week to

hear testimony on H.R. 2431—formerly H.R. 1685—the Freedom From Religious Persecution Act of 1997.

The long list of witnesses heard by the committee is a reflection of the strong interest generated by this legislation among human rights groups and religious and public policy organizations nationwide.

For those of my colleagues who have not yet had an opportunity to study this bill, I want to share a letter submitted to the committee for inclusion in the hearing record from representatives of six prominent human rights organizations.

I hope my colleagues will find this thoughtful statement useful as the debate on this legislation moves forward.

HON. BEN GILMAN,

*Chairman, International Relations Committee.*

DEAR CHAIRMAN GILMAN: We in the human rights community strongly support the goals of the 'Freedom From Religious Persecution Act' of bringing the spotlight of attention on governments that persecute persons for their religious beliefs, putting pressure on the authorities to end religious repression, and assisting victims of religious repression who seek to come to the U.S. as asylum applicants or refugees. We have worked for many years on ending religious intolerance and persecution, as well as improving U.S. immigration and refugee policy. We believe that the proposed 'Freedom From Religious Persecution Act' could better achieve these shared goals if the following changes were made.

**Findings:** The Findings section is largely limited to persecuted Christians and religious minorities in communist countries. We believe that the section should be enlarged to include other vulnerable religious communities so that the bill will have more universal resonance and be more effective in combating religious persecution. We understand that the sponsors of the bill have indicated a strong desire to insure that the bill is applicable to all persons facing religious persecution and we welcome that commitment. Naming certain Muslim groups could help insure that the bill is not perceived as having an anti-Muslim tone.

**Application and Scope:** The bill includes two separate standards for triggering an investigation of persecuted groups. One standard is that those named in the bill will automatically be investigated by the Office of Religious Persecution Monitoring. All other groups may be taken up at the discretion of the director of the Office. This dual standard might be taken to mean that the bill creates a preference for certain religious groups. Because the automatic imposition of sanction and the creation of new refugee and asylum protocols are so central to the bill's structure we believe that having a single standard that is applicable to all those vulnerable to religious persecution is more appropriate. Such an approach will actually be better for beleaguered Christians than a more specific standard. Frequently Christians (as well as Baha'is, Jews, and other) are wrongly accused of being foreigners or in league with Western powers. In these circumstances, singling them out for special treatment above all other religious minorities might actually embolden those who desire to harm them.

**Sanctions:** Our organizations<sup>1</sup> favor the imposition of certain sanctions against governments found to be engaged in gross abuses of human rights, including the perse-

cution of religious believers. We strongly support existing human rights law that prohibits bilateral aid (Section 502B of the Foreign Assistance Act) and U.S. support for multilateral aid (Section 701 of the International Financial Institutions Act) to countries engaged in a consistent pattern of gross violations of human rights. The "Freedom From Religious Persecution Act" provides less rather than more protection than existing human rights law. While the list of abuses it targets (such acts as rape, crucifixion, slavery and imprisonment) would be embraced by the "gross violations" standard of existing law the "Freedom From Religious Persecution Act" would impose sanctions only if such acts were "widespread and ongoing." That standard is tougher to demonstrate than the finding of a "consistent pattern" required under current law. We urge that the bill's standard be eased. In addition, we believe that the definition of persecution should be broadened to include forms of discrimination and intolerance that do not reach the extreme measures outlined in the bill but are forms of persecution faced regularly by religious communities around the world, including government restrictions on worship, proselytizing, religious education, freedom of the press and expression, and freedom of movement.

We are also concerned that the trade sanctions against abusers have been so narrowly drawn that even if a government meets the bill's current narrow standard and is found to have engaged in religious persecution, there is little likelihood that exports of persecution-related products will be limited. In particular, the bill requires that the identification of persons involved in religious persecution be drawn as narrowly as possible. If implemented in this way, the Office of Persecution Monitoring will have difficulty in stopping sales of police and military equipment to governments, heads of state, institutions like the police, military, intelligence services, or even officers who may have ordered but not directly participated in abuse.

The sanctions section, in summary, is not strong enough to insure that it will have a serious impact on abusive governments. We urge that it be strengthened so that it is applicable to the widest possible number of regimes, institutions, and individuals that abuse in any way the right of religious freedom.

**Creation of a New Bureaucracy:** The bill sets up a separate structure in the White House to engage in investigation and reporting and conduct U.S. policy towards those found to be engaged in religious persecution. The desire to have an office which focuses exclusively on religious persecution and which is, at least on the organizational chart, closer to senior level decision makers, is understandable. On the entire range of human rights issues, the Bureau of Democracy, Labor and Human Rights (DRL) must contend with the traditionally powerful regional bureaus, the growing influence of agencies promoting trade, combating narcotics trafficking, and pursuing other priorities. A White House office could come to bolster and add diplomatic weight to the Human Rights Bureau and other quarters in the executive branch engaged in promotion of human rights if its work is integrated into that of others.

On the other hand the record of such separate "coordinators," (such as the Ambassador at Large for Refugee Affairs) has not necessarily been positive. In some past instances, such offices have largely stood outside the policy apparatus and far from elevating, actually served, unwittingly, to downgrade attention to an issue. A separate White House office of Religious Persecution Monitoring would be apart from the informa-

tion-gathering capacity of the State Department and its formal diplomatic apparatus. Moreover, many proponents of the bill rightly argue that religious persecution rarely operates in isolation from the repression of other basic rights and freedoms. Yet the bill might handicap the defense of religious freedom by isolating it from information about other forms of repression undertaken by abusive regimes. We believe an office of religious persecution monitoring might be more effectively placed within existing human rights machinery in the State Department Bureau of Democracy, Human Rights and Labor and the National Security Council. Existing human rights machinery, if bolstered by staff specially tasked to work on religious persecution, would be able to draw on extensive information about a government's human rights record and build a stronger case for sanctions against those who violate religious freedom than would a stand-alone office of religious persecution operating in isolation. Additional staff and resources for DRL would permit the office to conduct field missions, press U.S. embassy officials to be more attentive to religious persecution, issue reports, and integrate the religious persecution issue into all multilateral and bilateral relations.

**Asylum provisions:** Human rights groups have strongly opposed the changes enacted by Congress in asylum law last year, namely the adoption of summary exclusion procedures which we believe make it much more difficult for those fleeing persecution of any type to make their case and receive asylum. We question whether the beneficial treatment for asylum seekers fleeing religious persecution, as intended by this bill, will actually be realized under the current, flawed summary exclusion procedures, which rely upon low-level, secondary inspectors to decide the fate of asylum seekers. This crucial deliberation by inspectors will apply to even those fleeing religious persecution, who will be required to prove that they are members of the named groups. This process will be conducted without any public scrutiny and without any counsel of any kind allowed for the asylum-seeker. Moreover, it is not clear what will happen to individuals who are permitted to bypass the credible fear determination process. For example, will such individuals be detained pending an asylum hearing, as is currently the case with most asylum seekers, or will they be released into the community?

The bill's exemption of persons whose religions are named by the Office of Persecution Monitoring is a clear and very welcome indication that Congress knows that the summary exclusion provision is a problem for those fleeing persecution. We appeal to the Congress to act on that assumption, which we share, and eliminate this unjust requirement for all who flee persecution of any type.

Failing that, however, the Congress should at a minimum enlarge the definition of religious persecution so that the broadest number of victims might take advantage of the asylum protections in the bill, and the maximum number of vulnerable religious believers might be spared the summary exclusion process and the possibility of forced return to persecution. A definition of religious persecution that is restricted to the most severe forms of persecution or to adherents of faiths that happen to be named in the bill risks sending many persecuted believers back to their persecutors.

**Refugee Preference:** We strongly support the granting of refugee status to members of persecuted religious groups, who should certainly fall within existing refugee law. However, we fear that granting special preference for the religiously persecuted over other victims of persecution and reserving slots for

<sup>1</sup> As a matter of Amnesty International policy applicable to all types of human rights violations, Amnesty International does not take a position for or against economic sanctions.

them out of existing numbers may result in one persecuted group being pitted against another. A preferable approach to the proposed legislation would be simply to expand the number of slots available for refugees so that no one currently eligible will be denied entry because of preferences created by this act.

Sincerely,  
Kenneth Roth, Executive Director  
Human Rights Watch; Leonard S.  
Rubenstein, Executive Director Physi-  
cians for Human Rights; Jack Rendler,  
Executive Director Minnesota Advoca-  
tes for Human Rights; William  
Schulz, Executive Director Amnesty  
International/USA; James Silk, Execu-  
tive Director Robert F. Kennedy Cen-  
ter; Felice Gaer, Director Jacob  
Blaustein Institute for the Advance-  
ment of Human Rights.

#### TRIBUTE TO JOEL BONE

#### HON. SCOTT MCINNIS

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. MCINNIS. Mr. Speaker, today I would like to recognize a young man in my district who should truly be an inspiration to us all. His name is Joel Bone and he is from Glenwood Springs, CO. Joel attends Glenwood Springs High School and has worked diligently in recent months to organize the Prime Monday Sports Club which is a forum he creates in order to bring together special needs students and teachers so they could get to know each other outside the classroom.

Joel was recently recognized by the National Downs Syndrome Congress for his efforts and presented with their Outstanding Citizen Award, which is traditionally given to young adults who exhibit a high degree of selfadvocacy.

The award was presented to Joel at the 25th annual convention of the National Downs Syndrome Congress in Phoenix, AZ on August 8. Joel was given the honor of being seated at the head table and then read his acceptance speech in front of 2,000 people where he himself praised all the risk takers in the audience.

Mr. Speaker, I am proud to stand here today to tell the entire House of Representatives about this fine young man from Glenwood Springs whose attitude and work ethic is a lesson to us all.

#### TRIBUTE TO WOODROW F. BROKENBURR

#### HON. BRAD SHERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. SHERMAN. Mr. Speaker, it is with great pleasure I rise before you today to pay tribute to Woodrow F. Brokenburr, the outgoing Chairman of the Board of the Thousand Oaks/Conejo Valley Chamber of Commerce.

President Kennedy once wrote, "For of those to whom much is given, much is required." Woodrow Brokenburr is an individual who has fulfilled this prophecy through his countless contributions to our community.

When asked to describe Woody, the first word that comes to the minds of his friends and colleagues is committed. In addition to a full time career as a Senior Engineer/Project Manager at GTE California, Woody spent several years on the Board before assuming the additional responsibility as Chairman this past year. His commitment to service and responsibility extends to every aspect of his work. At a recent speech before a delegation from China, Woody spoke to the crowd for the first three minutes in Chinese. This attention to detail and thoroughness of preparation is just one example of his dedication and has distinguished Woody as an individual who sees everything through to the end.

In addition to his experience on the Board of the Chamber of Commerce, Woody Brokenburr has sat on the board of several other community organizations, including the Conejo Free Clinic, the Consortium for Advanced and Technical Education and the International Development Research Council. Woody has recognized the importance of our children's education in order to prepare them for a bright and promising future, and he started the Education Committee at the Chamber of Commerce to address problems and questions facing our schools.

Within our community, Woody is seen as an excellent role model, and his career has been highlighted with several awards and distinctions. He is the recipient of five United Way Leadership Awards, the Distinguished Service Award from the California Association of School Administrators, Region XII, and the GTE's Outstanding Volunteer Award.

I join these organizations in commending Woody for the contributions he has made to our community. Mr. Speaker, distinguished colleagues, please join me in paying tribute to Woodrow F. Brokenburr as he concludes his term as chairman of the board.

#### THE FATHER OF ROSELLE

#### HON. HENRY J. HYDE

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HYDE. Mr. Speaker, the Chicago Tribune of last Sunday provided a feature article on one of my district's finer public servants, Joseph Devlin. The article describes Joe's active life and his great contributions to Roselle, IL, and DuPage County as well. I proudly share this with my colleagues:

[From the Chicago Tribune, Sept. 14, 1997]

THE FATHER OF ROSELLE—JOSEPH DEVLIN  
WEARS MANY HATS WHILE SERVING OTHERS

(By David Sharos)

If public service were a commodity that could be marketed and sold, Roselle's Joseph Devlin would probably be one of the western suburbs' leading entrepreneurs.

Devlin wears many hats, which currently include village trustee, the administrator for the Roselle Historical Foundation, a member of the DuPage County Stormwater Committee, the DuPage Water Commission and financial officer for the American Legion. He is also a former mayor of Roselle.

Roselle Chief of Police Richard Eddington still calls him Mr. Devlin in public, but in the community he has called home for more than 40 years, Devlin says he wishes people would simply call him Joe.

Devlin moved from Pennsylvania in 1953 and has seen Roselle, a town that then boasted 1,000 people and barely a square mile in size grow to 23,000 people and 8 to 10 square miles.

"Joe's the father of our village," said Marj Peterson, a longtime friend. "Roselle as we know it today was really launched as a result of him."

Before moving to Roselle, he fought in a war, went to college and earned a degree in mechanical engineering; he became president of an electric heater and supply company, helped raise three daughters and worked in public office for more than 25 years.

He has also overcome personal hardships. In World War II, Devlin served on a B-24 as a navigator and was captured behind enemy lines after his plane was shot down over Romania and became a prisoner of war. In civilian life, his greatest hardship occurred three years ago when his wife, Barbara, died of cancer.

Not long ago, he said, "I received a card from board members on one of my birthdays that said, 'Congratulations, you've survived another year.' When I opened it, the card said, 'In fact, you've survived it all.' I guess maybe I have."

Serving his fellow citizens and the community he loves is what continues to drive Devlin.

"I'm proud of everything I've done my whole life," Devlin said. "I tend to take over things once I get involved, not because it's a power trip or anything but because I think I'm a natural problem solver and I like to get things done."

Many citizens and public officials in the village say Devlin has lent a guiding hand in making Roselle the community it is today. From sidewalks, which were once non-existent, to upgrading sewer plants and streets, to obtaining Lake Michigan water, to building a \$3.5 million Village Hall, Devlin's mark is everywhere.

"Of all the services Joe has performed, I still have this image of him carrying a shovel around in the trunk of his car . . . to repair ruts in the streets after it rained," said village administrator Robin Weaver. "Joe would go over to people's houses he didn't even know and help them pump out their basements if they were flooded. He still does."

The Village Board presented him with a plaque in 1994 for 25 years of public service. During the presentation, he listened to a letter drafted by Mayor Gayle Smolinski that cited many of his accomplishments.

"Joe is one of those pillars of the community who has just always been there when we needed him," Smolinski said. "He often kids us during meetings when a female board member or I cast a deciding vote against him. He'll say, 'I knew we shouldn't have given [women] the right to vote,' but Joe's been one of the greatest influences in terms of empowering women in local government that I know. He has three daughters, and I think that's influenced him."

Devlin said that during his eight years as mayor from 1973-81, Roselle became one of the first towns to hire a female police officer and a female firefighter. He also says having women on the Village Board is an asset because they look at things in a different way from men.

Fred Koehler, who owns and manages the Lynfred Winery in Roselle, said Devlin is the person who made his business possible. "Joe was the guy who supported the winery all the way and thought it would be a good thing for the village and would bring people here," Koehler said.

As mayor, Devlin appealed to State Sen. Doris Karpiel, who in 1980 successfully steered two bills through the legislature that

changed existing laws to allow the winery to be established.

"Even though [the winery] was a controversial decision, history has proved Joe right, and the Lynfred Winery in the old Fenz house has brought us fame and recognition," Smolinski said.

A member of Roselle's St. Walter's Catholic Church, Devlin has been a friend since 1954 to its pastor, Rev. Francis McDonald, who says Devlin's involvement with the church has easily matched his community contributions.

"Joe is one of the founding members of the parish, and he has been involved with our administration committee for many years," McDonald said. "He helped with our church's recent renovation and is working with us now on the new parish center gym we're planning to build. To me, his knowledge of the village here and the people has been invaluable. And he's a very humble man."

Devlin, who will celebrate his 76th birthday in January, appears to be far from slowing down. He recently began his fifth term as a village trustee, a job he has held for 16 years since stepping down as mayor. He plays golf once a week, rides a bicycle and plays racquetball and handball. Devlin said he recently taught himself to play left handed because arthritis and bursitis have limited the mobility of his right shoulder.

"[Public Works Director] Rob Burns played Joe in handball a few weeks ago," Weaver said. "Rob's a jogger and is in great shape, and he has to be 25 years younger. The day after they played, Rob was telling us how Joe just beat the ever-living tar out of him. The poor guy was really beat up."

#### VOTE CLARIFICATION ON ISTOOK AMENDMENT IN THE LABOR, HHS APPROPRIATIONS ACT FOR FISCAL YEAR 1998

##### HON. BUD SHUSTER

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. SHUSTER. Mr. Speaker, I rise today to clarify my position with regard to two votes I made on September 9, 1997. The votes were rollcall Nos. 378 and 379, concerning Mr. ISTOOK's amendment No. 3 to the Labor, Health and Human Services Appropriations Act for fiscal year 1998. My vote on rollcall No. 378, Mr. CASTLE's substitute to Mr. ISTOOK's amendment, was recorded as aye. I pressed the incorrect button and my vote should have been no. In regard to rollcall vote 379, my vote was recorded correctly as opposing Mr. ISTOOK's amendment as amended by Mr. CASTLE's substitute. My position has been quite clear in the past with regard to Federal funding under title X of the Public Health Service Act. The fact that a doctor must have parental permission to give a minor an aspirin, but not contraceptives is bewildering to me. Even though it was defeated, I am in support of Mr. ISTOOK's language, and will continue in the future to maintain the position that a child and parent relationship should not be undermined by legislative means.

#### EXPRESSING CONDOLENCES OF THE HOUSE ON THE DEATH OF MOTHER TERESA OF CALUTTA

SPEECH OF

##### HON. GIL GUTKNECHT

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Thursday, September 11, 1997*

Mr. GUTKNECHT. Mr. Speaker, over 50 years ago, Mother Teresa left a comfortable teaching position at a Catholic high school to personally care for the beggars, lepers, and homeless on the streets of Calcutta. She began alone, following the call of the Cross, but her example inspired thousands to join her in service in 25 countries around the world.

I have often told the story of a news reporter who followed Mother Teresa for a few days as she worked among Calcutta's dead and dying, cleaning their sores and comforting them in their last days. Finally the exasperated reporter asked her how she could possibly continue, with more dead and dying every day, saying "You cannot possibly succeed!" "I was not called to succeed," Mother Teresa quietly replied. "I was called to serve."

Being present to see Mother Teresa receive the Congressional Medal of Honor earlier this year was one of the most memorable moments of my life. As she said, "The world today is hungry not only for bread but hungry for love."

Though she was less than 5 feet tall, her humble, unwavering devotion to the truth made her a towering giant of the 20th century. She was the most Christ-like person of this era; the embodiment of Matthew 20:26.

#### THE FREEDOM FROM RELIGIOUS PERSECUTION ACT OF 1997

##### HON. LEE H. HAMILTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HAMILTON. Mr. Speaker, the Committee on International Relations met last week to hear testimony on H.R. 2431 (formerly H.R. 1685), the Freedom From Religious Persecution Act of 1997.

The long list of witnesses heard by the committee is a reflection of the strong interest generated by this legislation among human rights groups and religious and public policy organizations nationwide.

For those of my colleagues who have not yet had an opportunity to study this bill, I want to share a letter submitted to the committee for inclusion in the hearing record from the National Council of the Churches of Christ in the USA.

I hope my colleagues will find this thoughtful statement useful as the debate on this legislation moves forward:

NATIONAL COUNCIL OF THE CHURCHES OF CHRIST IN THE USA

To: Members of the House International Relations Committee.

From: Oliver Thomas, NCCC Special Counsel.

Re: Freedom From Religious Persecution Act (H.R. 1685/S.772).

Date: September 8, 1997.

Senator Arlin Specter (R-PA) and Representative Frank Wolf (R-VA) have intro-

duced legislation (H.R. 1685/S. 772) to address the persecution of Christians overseas. Mr. Wolf has written to the General Secretary of the National Council of the Churches of Christ in the U.S.A. (NCCC) soliciting the NCCC's support for his bill.

There are a number of reasons why the NCCC and its member communions cannot support the Wolf/Specter bills as they are currently written, but should continue to pray and to take action to end religious persecution on their own terms. That is to say, the NCCC should remain true to its calling to seek justice and peace for all people and to carry on its work and witness in a manner consistent with its own responsibility as an American institution and its own understanding of the Gospel of Jesus Christ.

As the nation's oldest and largest national ecumenical body, the NCCC must continue to emphasize the importance of bearing collective witness to religious liberty. This means working cooperatively with Jews, Muslims and other faith communities as well as with those in the Christian community. Our conversations with those in other faith communities indicate that many have strong reservations about Mr. Wolf's bill.

Before addressing the specifics of H.R. 1685, I would point out that the persecution of Christians must be viewed in the larger context of religious persecution and human rights abuses. God's commandment to love our neighbors as ourselves compels us to seek religious freedom for all—not just for our brothers and sisters in Christ. We, therefore, embrace the Universal Declaration of Rights which states: "Everyone has the right to freedom of thought, conscience and religion; this right includes freedom to change his religion or belief, and freedom, either alone or in community with others and in public or private, to manifest his religion or belief in teaching, practice, worship and observance."

Second, I could not agree more about the need for focused, fervent prayer on behalf of the persecuted members of God's human family. Far from silent, the NCCC and its international counterpart, the World Council of Churches, have long participated in prayer on behalf of our Christian brothers and sisters who suffer persecution. That is why, for example, we support the World Day of Prayer Against Religious Persecution sponsored by the World Evangelical Fellowship, and the International Cycle of Prayer developed through the World Council of Churches.

Turning to the specifics of H.R. 1685/S. 772, I begin with one aspect of the bill that warrants our support.

Reports—Annual reports on religious persecution abroad are extremely useful to the United States Government as well as to the general public. Americans need to know when foreign regimes are guilty of human rights abuses in order that we may respond accordingly. Fortunately, the State Department has begun this practice.

Aspects of the bill to which we are opposed include:

1. Creation of the Office of Religious Persecution Monitoring in the White House—The NCCC General Secretary has stated that the U.S. government office charged with primary responsibility for addressing religious persecution should, in so far as possible, be insulated from partisan political pressure. For that reason, we would oppose any suggestion that those who monitor religious persecution should be located in the White House. We believe that the persons best able and most qualified to monitor and report on religious persecution are at the State Department as the recent report "United States Policies In Support Of Religious Freedom: Focus On Christians" demonstrates. We also support the use of an advisory committee reflecting



the religious pluralism of our country as with current practice rather than the appointment of a single individual charged with responsibility for the task. America's religious community is simply too diverse to expect one person to represent all of our concerns adequately. Minority religious communities are often the ones most vulnerable to mistreatment and thus especially need to be included.

2. Automatic Sanctions—The bill's approach to sanctions is overly simplistic. Americans must work in close partnership with people of faith in countries where persecution is occurring. How do they say we and our government can best be helpful? Would sanctions help, or would they hurt the wrong people? What other channels exist for pressure and protest? Clearly, sanctions should not be ruled out as a means to address religious persecution, but they should not be an automatic or first option.

3. Asylum Provisions—This legislation would change the refugee determination process to give special attention to those being singled out for persecution on the basis of religion. Under both international conventions and U.S. refugee law, there are five grounds for being granted refugee status: persecution on the basis of race, nationality, religion, membership in a social group, and political opinion. We do not support singling out religion as being more important than these other forms of persecution. Moreover, over the years, we have not supported designation of groups as refugees for resettlement, but rather have advocated for a case-by-case review of individual claims.

Obviously, there are people who leave their communities and countries because they are persecuted for their religious faith and those people should find the protection they need—whether in a neighboring country of asylum or in a third country through resettlement. But this is already part of international and national law. Singling out persecution of Christians as somehow being worse than persecution of political dissidents or a particular ethnic group undermines a lot of this international law we have worked so hard to get implemented.

What we can advocate is better application of existing law so that all of those claiming persecution get a fair hearing and that the adjudication procedures are both just and humane.

Finally, we believe some measure of humility is required as we act to stop religious persecution outside the United States. This is particularly urgent in light of the communications the NCCC has received from Christians in Egypt, China and other nations who express concern over America's eagerness to impose its political and constitutional ideals on others. As the General Secretary has stated: "Although we cherish the American model of religious liberty and its meaning for us, we recognize that it is not the only model. Some of our most trusted friends in the world community worship and serve God in state churches. Others see toleration, rather than full freedom, as the touchstone for religious rights. In short, due consideration must be given to cultural values and existing religious life, especially on such matters as world missions, proselytizing and areas of permissible regulations."

In short, not all encroachments on religious freedom rise to the level of persecution. And, even when they do, we must be careful to act in a way that alleviates rather than aggravates the problem.

For that reason, the NCCC and its member communions should consider an idea that has been proposed by members of the United

States Senate: the establishment of a Commission on Security and Cooperation in Asia modeled after its European counterpart. Such a commission might be the forum where citizens of the United States could press their legitimate concerns about religious persecution in that region without further aggravating the problem.

In sum, the NCCC maintains its commitment to human rights and religious freedom for all persons. We believe this can be achieved through a variety of means including prayer, reporting, dialogue, protests, boycotts, and urging diplomatic pressure, and, in some cases, sanctions. We urge Congress and the Administration to use their full powers to better enforce existing national and international laws which seek to protect individuals from religious persecution. Although H.R. 1685/S.772 have some sections the NCCC could support, other sections (particularly 5 and 7) are highly objectionable. For that reason, the NCCC cannot support H.R. 1685/S.772 until and unless significant changes are made.

#### SPECIAL TRIBUTE TO ASBURY UNITED METHODIST CHURCH

#### HON. ELEANOR HOLMES NORTON

OF THE DISTRICT OF COLUMBIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Ms. NORTON. Mr. Speaker, the Asbury United Methodist Church, celebrating 161 years in the Washington, DC community, is conducting its 11th annual homecoming September 23 through 28, 1997. Asbury's extraordinary history and contributions warrant praise and honor from this body and I ask that you join me in rendering that honor today.

Asbury United Methodist Church was organized in 1836 when a group led by Eli Nugent left the Foundry Methodist Church to form its own congregation. The first Asbury Church was a white frame building on the same site as the current Asbury Church edifice.

Mr. Speaker, Asbury's growth and history are intricately woven with that of African-American history. The decade of the 1860's brought civil war. Asbury opened its doors to provide space for classrooms for the fleeing and newly freed slaves. Operated under the auspices of various freedmen's aid societies, schools and classes helped provide the basic education needed if former slaves were to survive emancipation. These programs continued through the early 1870's.

Asbury's leadership remained in the hands of whites until the time of the emancipation. The Washington Annual Conference was founded in 1864. Asbury's role and leadership as a black congregation was firmly established with the appointment of the first black pastor, Rev. James Harper. Asbury experienced its greatest growth during the Reconstruction era. New organizations and programs were added and by the 1880's the Sunday school and choir received frequent mention in the press. This growth was accompanied by both missionary efforts and doctrinal disputes which led to the formation of other congregations that separated from the main body. These were Wesley African Methodist Episcopal Zion in 1847, Simpson Methodist Episcopal in 1875, and Peoples Congregational in 1891.

Mr. Speaker, with the dynamic leadership of ministers, Rev. J.W.E. Bowen, Rev. I.L. Thomas, and Rev. Matthew Clair, Sr., Asbury added new programs, expanded its services, and built a new edifice. By 1915, with a membership of over 1,000 the structure built in 1866 could no longer contain the church body. Under the leadership of Reverend Clair, the old building was replaced with a two story structure of Gothic design.

By the early decades of the 20th century, with its emphasis on social justice, enlightened efforts on behalf of the race and a range of programs for the education and social improvements of its youth, Asbury was attracting Washington, DC's most prominent citizens. The press described it as the "National Church of Negro Modernism."

Mr. Speaker, the heritage and traditions that shaped Asbury's illustrious history continue to inspire its current membership. Asbury has established programs for the hungry from the soup kitchen of the 1930's to its food pantry in the 1980's. Its activities for transients and the homeless includes regularly scheduled breakfast and an outreach center which distributes clothing and personal items. It has operated the Asbury Federal Credit Union since the 1950's and the educational building, which houses the Child Development Center, was completed in 1973. Asbury Dwellings contains 147 apartments for senior citizens and handicapped individuals. The church once operated community centers in Washington, DC and supported a church and school in Sierra Leone, West Africa. Asbury now provides support to Africa University in Zimbabwe and to TransAfrica.

Asbury was placed in the DC Inventory of Historic Sites in 1984 and was listed in the National Register of Historic Places on November 1, 1986. During its 150th anniversary, an endowment was established to support programs in education, outreach, history, and heritage. A history center was established to collect, preserve and disseminate Asbury's history.

Mr. Speaker, the leadership of pastors such as Bishop Matthew W. Clair and the Reverends Robert Moten Williams, James D. Foy, Frank L. Williams, and Joshua Hutchins and the commitment of the membership are very much in evidence today. This legacy continues under Asbury's present senior minister, Dr. Eugene Matthews who was appointed in 1992. Asbury's members now number 1,700 and routinely extends itself into the community-at-large. The church supports the programs of the Washington Interfaith Network [WIN] and the Holy Boldness activities envisioned by Bishop Felton E. May of the Baltimore-Washington Conference. Asbury is also a leader in the United Methodist community with its emphasis on Discipleship Bible Study, Covenant Discipleship, and class leader programs.

Mr. Speaker, I ask that this body join me in saluting the Asbury United Methodist Church on the occasion of its 11th annual homecoming, "Nurturing, Outreach and Witnessing Into the Twenty First Century." I am proud to recount Asbury's rich history and to emphasize its role in this community since its inception in the 1800's.

KEEPING THE ARTS ALIVE IN THE  
CONEJO**HON. BRAD SHERMAN**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. SHERMAN. Mr. Speaker, it is an honor to rise today to pay tribute to those who preserve the dream of the arts and delivering artistic entertainment to local people of our community. It is therefore with great pleasure that I honor the Twilight Award honorees, Rob O'Neill, Ann Hammerslag, Bob Lewis, Alex Fiore, and our Special Achievement Award recipients, the Medders family, for their dedication to the arts. These individuals have given their souls to promoting the performing arts in our community.

The Twilight Awards ceremony provides the Gold Coast Performing Arts Association an opportunity to honor and thank several individuals each year who, in their own way, have promoted and encouraged the success of the Thousand Oaks Civic Arts Plaza and the realization of our collective dream of bringing the performing arts to the Conejo. The gathering also gives Gold Coast and its subsidiary groups, Cabrillo Music Theatre, Santa Susana Repertory Co., Young Artists Ensemble, and the Gold Coast Theatre Conservatory a public occasion to display its successes.

Rob O'Neill is a member of board of directors of Alliance for the Arts and member of the board of directors for the Cabrillo Music Theater, the preeminent theater company presenting full seasons of Broadway musicals at the Probst Center for the Performing Arts. As an active member of these associations Rob has dedicated his own musical and production expertise to the production of "Pump Boys and Dinettes" and next year's musical, "A Little Night Music." These musicals provide local performers the opportunity to show off their skills and also allow local audiences to enjoy popular musical productions. I thank Rob for his great work.

Ann Hammerslag is commonly known as the brains and the heartbeat of the theaters department. She has managed the Thousand Oaks Civic Arts Plaza's business since before the plaza opened. As executive secretary of the theaters department of the city of Thousand Oaks, Ann has the experience and motivation to make the Gold Coast Performing Arts Center the success that it is.

Bob Lewis, the former mayor of Thousand Oaks is now chairman of the Alliance for the Arts. As chairman he oversees the management and growth of an endowment for local arts-related programs and education outreach. His contributions keep arts alive in the Conejo.

Alex Fiore is considered the individual most instrumental in bringing the dream of the Thousand Oaks Civic Arts Plaza to reality during his 30-plus years on the city council. Today, Alex guides the arts plaza's progress from his seat on the board of governors of the Civic Arts Plaza.

This year, the Twilight Awards gathering presents its first annual Special Achievement Award to the Medders family, who represent the highest tenet of volunteerism. Mardy is active on numerous boards of directors, including the Gold Coast Performing Arts Association, Alliance for the Arts, and the New West Symphony Guild. John is a physician and ad-

ministrator for Kaiser Permanente, who is also active in our community. Their children, Lyndsey, Brian, Emily, and Brett, follow in their mother's footsteps in assisting in every Gold Coast Performing Arts Center Association production and event. The Medders family is truly a gift to the arts in the Conejo.

Mr. Speaker, distinguished colleagues, please join me in honoring these individuals for their dedication to the arts in our community. I stand proud to recognize Ann Hammerslag, Alex Fiore, Bob Lewis, Rob O'Neill, and the Medders family for their dedication. It is an honor to have the Gold Coast Performing Arts Association in my district.

1997 ELLIS ISLAND MEDAL OF  
HONOR RECIPIENTS**HON. DAN BURTON**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. BURTON of Indiana. Mr. Speaker, I submit the following:

ELLIS ISLAND, NY, MAY 4.—Standing on the hallowed grounds of Ellis Island—the portal through which 17 million immigrants entered the United States—a cast of ethnic Americans who have made significant contributions to the life of this nation, among them President William Jefferson Clinton, NYS Attorney General Dennis Vacco, National Football League Commissioner Paul Tagliabue and Little Caesar Enterprises Chairman Michael Illitch, today were presented with the coveted Ellis Island Medal of Honor at an emotionally uplifting ceremony.

NECO's annual medal ceremony and reception on Ellis Island in New York Harbor is the Nation's largest celebration of ethnic pride. This year's event was dedicated to the memory of Albert Shanker, a 1995 Ellis Island Medal recipient and former President of the American Federation of Teachers and a Vice President of the AFL-CIO.

Representing a rainbow of ethnic origins, this year's recipients received their awards in the shadow of the historic Great Hall, where the first footsteps were taken by the millions of immigrants who entered the U.S. in the latter part of the nineteenth century.

"Today we honor great ethnic Americans who, through their achievements and contributions, and in the spirit of their ethnic origins, have enriched this country and have become role models for future generations," said NECO Chairman William Denis Fugazy. "In addition, we honor the immigrant experience—those who passed through this Great Hall decades ago, and the new immigrants who arrive on American soil seeking opportunity."

Mr. Fugazy added, "It doesn't matter how you got here or if you already were here. Ellis Island is a symbol of the freedom, diversity and opportunity—ingredients inherent in the fabric of this nation. Although many recipients have no familial ties to Ellis Island, their ancestors share similar histories of struggle and hope for a better life here."

Established in 1986 by NECO, the Ellis Island Medals of Honor pay tribute to the ancestry groups that comprise America's unique cultural mosaic. To date, some 700 ethnic American citizens and native Americans have received medals.

NECO is the largest organization of its kind in the U.S. serving as an umbrella group for 75 ethnic organizations and whose mandate is to preserve ethnic diversity, pro-

mote ethnic and religious equality, tolerance and harmony, and to combat injustice, hatred, and bigotry.

Ellis Island Medal of Honor recipients are selected each year through a national nomination process. Screening committees from NECO's member organizations select the final nominees, who are then considered by the Board of Directors.

Past Ellis Island Medal of Honor recipients have included several U.S. Presidents, entertainers, athletes, entrepreneurs, religious leaders and business executives, such as Ronald Reagan, Jimmy Carter, Gerald Ford, George Bush, Richard Nixon, George Pataki, Mario Cuomo, Bob Hope, Frank Sinatra, Michael Douglas, Gloria Estefan, Coretta Scott King, Rosa Parks, Elie Wiesel, Muhammad Ali, Mickey Mantle, General Norman Schwarzkopf, Barbara Walters, Terry Anderson and Dr. Michael DeBakey.

Congratulations to the 1997 Ellis Island Medal of Honor recipients.

Beny Alagem, Israeli, business leader; Manfred Alstadt, German, business leader; Denis Andreuzzi, Italian, business leader; Stuart Appelbaum, Lithuanian/Russian, labor leader; Edward F. Arrigoni, Italian, business leader; Ralph A. Balzano, Italian, government official; Raphael Baron, Russian, business leader; Herbert F. Boeckmann, II, German, entrepreneur; William Bolster, English/Irish, media executive; J. Frank Brown, Irish, business leader; Young In Chung, Korean, community leader; William Jefferson Clinton, President of the United States; Hon. Nicholas Coffinas, Hellenic, community leader; Joseph M. Cohen, Polish/Russian, business leader; Geneos Pete Cokinos, Hellenic, oil producer.

Jerry Colangelo, Italian, business leader; Hon. Martin E. Connor, Irish, NYS senate minority leader; Daniel F. Cremins, Irish, business leader; Sr. Catherine Crumlish, RSM, Irish, community leader; Richard E. Dauch, German, manufacturing leader; J. Morton Davis, Hungarian/Polish, business leader/author; Hon. Vincent A. Delorio, Italian, attorney; Ralph Destino, Italian, business leader; George Douris, Hellenic, business/community leader posthumous; Irma B. Elder, Syrian/Mexican, business/community leader; Dr. Saul J. Farber, Lithuanian, physician/educator; Ralph D. Farkas, Israeli/Czech, business leader; George Filios, Hellenic, business leader; Michael C. Finnegan, Esq., Irish, business/government leader; Edward Fredkin, Russian, scientist.

Peter C. Gazes, MD, Hellenic, physician/educator; Peter A. Georgescu, Romanian, business leader; Kenneth J. Gorman, Irish, business leader; Salvatore, "Sonny" Grosso, Italian, television & movie producer; Rajat Gupta, Asian Indian, business leader; Marife Hernandez, Hispanic, civic leader; Rev. Theodore M. Hesburgh, CSC, German/Irish, president emeritus U. of Notre Dame; Thomas Y. Hobart, Jr., English/German/Italian, labor leader; Harry G. Hohn, German/Irish, business leader; Hirair Hovnanian, Armenian, business/community leader; Thomas M. Hricik, Slovak, fraternalist; Denis M. Hughes, Irish/Italian, labor leader; Michael Ilitch, Macedonian, business/community leader; Elham Jabiru-Shayota, Chaldean, business leader; Caroline R. Jones, African, business leader.

Myong Y. Juch, Korean, business/community leader; Charles Kanakis, Jr., MD, Hellenic, physician/community leader; Constantine N. Kangles, Esq., Hellenic, attorney/publisher/community leader; Adib Kassiss, Lebanese, business/community leader; Henry Kaufman, German, business leader; John H. Klein, German/Irish, business leader; Herbert V. Kohler, Jr., Austrian, business leader; Kamil Kubik, Czech, artist; Andreas C. Kyprianides, Cypriot, community leader;



John Lam, Chinese, business leader; Hon. John J. Leskovyansky, Slovak, community leader; Pamela Anagnos Liapakis, Hellenic, business leader; David W. Longaberger, German/Scottish, business leader; Earle I. Mack, Russian/German, government official; Tony J. Mafood, Lebanese, business leader.

Leonard A. Mancusi, Italian, public official; Ronald Joseph Mannino, Italian, business leader; William J. Marino, Italian/Eng/Ire/Scot, business leader; William T. McCaffrey, Irish, business leader; Jim McCann, Irish, business leader; Hon. William A. McClain, African, religious/legal/community leader; Norman P. McClelland, Irish, business leader; Edward J. McElroy, Irish/Italian, labor leader; Michael A. McManus, Jr., Irish, business leader; Jerry D. McMorris, Italian/Irish, business leader; Dennis Mehiel, Hellenic, business leader; Robert Meister, Russian, business leader; Frank Mercede, Italian, real estate developer; Ernest S. Micek, Polish, business leader; Nicholas G. Moore, Irish, business leader;

Nikos Mouyiaris, Cypriot, business leader; Paul H. Mullan, Irish, business leader; Thomas V. Murphy, Irish, educator/labor leader; Andrew Patrick O'Rourke, Irish, community leader; Frank A. Olson, Swedish, business leader; Hon. Louis J. Papan, Hellenic, member, California State Assembly; Panayiotis Papanicolaou, Cypriot, community leader; Philip E. Parker, Esq., Irish, business leader; Hon. Jeanine F. Pirro, Lebanese, chief law enforcement official; Carlos P. Portes, Cuban, community leader; Patrick J. Purcell, Irish, publisher; Nido R. Qubein, Lebanese, international consultant/author; James H. Quello, Italian, business leader; Stewart Rahr, Russian, business leader; Daniel Rappaport, German/Greek/Russian/Turkish, business leader; James A. Regas, Hellenic, business/community leader.

Walter G. Rich, Scottish/Irish/English, business leader; Dennis Rivera, Puerto Rican/Irish, labor leader; Valerie B. Salembier, Russian, business leader; Naseeb M. Saliba, Lebanese, business leader; Marvin Samson, Russian, business leader; Dr. Joseph V. Scelsa, Italian, educator; Richard Dale Schultz, German/Irish, business leader/educator; Karen Silberman Scott, Russian, media executive; Hon. Peter Secchia, Italian, business leader; John J. Shalam, Middle Eastern, business leader; Michael J. Sherman, Eastern European, business leader; Stephen B. Siegel, Russian, business leader; Albert J. Simmons, African, business leader/community activist; Anwar Soliman, Egyptian, business leader.

Hon. John D. Spencer, Irish, mayor; Nicholas Anthony Spilotro, Italian, labor leader; H.E. Archbishop Spyridon, Hellenic, religious leader; Jose Suquet, Cuban, business leader; Dennis D. Swanson, Swedish/German/Irish/English, business leader; Paul Tagliabue, Italian, business leader; Martin James Tandler, Czech, business leader; George Tenet, Hellenic, CIA Director; Michael E. Tennenbaum, German/Russian, business/community leader; Albert N. Thompson, African, business leader; Hon. Vito Titone, Italian, judge; Thomas Ralph Tizzio, Italian, business leader.

Robert J. Tomsich, Sloven, business leader; Louis R. Tomson, Eastern European, State executive; Richard Torrenzano, Italian, business leader; Savas C. Tsvicos, Cypriot, business/community leader; James G. Tsunis, Hellenic, business leader; Charles Uribe, Chilean, business leader; Hon. Dennis C. Vacco, Italian, NYS attorney general; Peter L. Venetis, Hellenic, business leader; Herbert N. Wallace, Esq., Latvian/Russian, attorney/business leader; Iris Walshin, Austrian/Russian/German, business leader; Scott R. Watterson, Danish/Eng/Welsh, business leader; Sam Hanna Zakhem, Lebanese, Ambassador.

IN HONOR OF THOMAS F.  
CATAPANO

**HON. CAROLYN B. MALONEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mrs. MALONEY of New York. Mr. Speaker, I rise today to commemorate the 11th Annual Greenpoint/Williamsburg Columbus Day Parade and in particular to commend Thomas F. Catapano upon the occasion of his selection as Grand Marshal of the parade, which is to be held on October 12, 1997.

Mr. Catapano has been chosen by the Federation of Italian-American Organizations of Greenpoint/Williamsburg, under the direction of President Gerard DePaola, Chairman Anthony Pastena, and Parade Chairman Vincent Martello. Mr. Catapano, a resident of Brooklyn, attended St. John's University and the State University of New York College in Old Westbury.

He began his distinguished career in public service as the Assembly-House Operations' Regional Coordinator for New York City and Director of the Assembly Speaker's Field Services Division; in 1982, he was elected to the first of five terms as a Member of the Assembly, representing the 54th District.

As an Assemblyman, Mr. Catapano chaired the Assembly Committee on Real Property and Taxation, on Ethics and Guidance, the Subcommittee on Volunteer Ambulance Services, on Housing for the Elderly, and the Task Force on New Americans. He was also an active member of the Assembly Committees on Aging, Social Services, Banking, Consumer Affairs, Government Employees and Housing, and was instrumental in enacting legislation which established the first State-funded nursing home for veterans in New York City, codifying procedures for the licensing of real estate appraisers statewide, and developing new housing opportunities for the elderly.

Mr. Catapano is currently executive director of the New York State Conference of Italian-American legislators. He has served as a valued public servant on the advisory boards of the John Calandra Institute of CUNY, the Italian-American Legal Defense Fund, Council of State Governments, Cypress Hill Local Development Corp., Coalition of Italian-American Organizations, and the Northern Brooklyn Boy Scouts of America.

Mr. Speaker, I ask that my colleagues rise with me in this tribute to Mr. Catapano and the 11th Annual Greenpoint/Williamsburg Columbus Day Parade.

**HONORING THE SESQUICENTENNIAL CELEBRATION AND REDEDICATION OF ST. MICHAEL'S CATHEDRAL SPRINGFIELD, MA**

**HON. RICHARD E. NEAL**

OF MASSACHUSETTS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. NEAL of Massachusetts. Mr. Speaker, it is a privilege to me to have this opportunity to congratulate both the Roman Catholic diocese of Springfield and the parish of St. Michael's Cathedral in Springfield, MA on both their sesquicentennial celebration and September 28,

1997, rededication. This cathedral is a magnificent place of worship located proudly near the center of downtown Springfield. For over a century, St. Michael's has served a diverse body of parishioners and has catered overwhelmingly to the needs of its faith community.

I would be honored to share with you some of the history of the parish of St. Michael's Cathedral. St. Michael's Church originally occupied a simple structure on Union Street in Springfield where a small group of people joined together to worship. Soon enough, this community of believers outgrew the edifice and orchestrated the purchase of land at the corner of State and Eliot Streets. In 1860, on the feast of St. Michael, the cornerstone of a new church was laid. Dedicated on Christmas morning in 1861, this church was eventually consecrated in 1866.

In response to an ever growing parish family, the Diocese of Springfield was established in 1870. St. Michael's Church was at this time named the cathedral church of that new diocese.

On the occasion of its centennial, at the brink of a second century of service, St. Michael's Cathedral underwent interior renovation. Further additions to the cathedral have been witnessed recently with the completion of the Bishop Marshall Center. This unique addition to the church complex provides a forum where the cathedral and the diocese can collaborate to plan increased service to its parishioners, members of the diocese, and the city as a whole. The Bishop Marshall Center is equipped with handicapped access meeting rooms, and contains the Holy Spirit Chapel from which the Sunday celebration of the Eucharist is televised.

Just as it did 150 years ago, St. Michael's Cathedral continues to foster a true spirit of Christian fellowship within the greater Springfield area. The parish and its members have made invaluable contributions to both the diocese and the city. I am delighted to offer these remarks in honor of the cathedral and once again congratulate the parish of St. Michael's on its upcoming sesquicentennial and rededication.

**COMMEMORATING THE  
INTERNATIONAL DAY OF PEACE**

**HON. WALTER H. CAPPS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. CAPPS. Mr. Speaker, I rise today to proclaim this the International Day of Peace.

Today is the second annual celebration hosted by the Nuclear Age Peace Foundation in the city of Santa Barbara, CA. It highlights efforts by local organizations who are working to bring peace to both Santa Barbara and the global community.

The International Day of Peace was adopted by the United Nations in 1981 "to commemorate and strengthen the ideals of peace both within and among all nations and people."

As the Representative of the 22d district in California and a former professor of Religious Studies at University of Santa Barbara I strive every day to achieve these goals.

Currently I am working to ban antipersonnel land mines around the world, devices which

kill or maim 26,000 people every year. I have joined over 100 of my colleagues in cosponsoring the Land Mine Elimination Act which will halt new deployments of U.S. anti-personnel mines beginning January 1st, in the year 2000. As Andrew Feitt, the 9th grade student who won the U.N. Association of Santa Barbara essay contest so eloquently stated, "Landmines are a piece of military weaponry designed to help end wars, but wars are temporary, and most mines are not."

As a member of the International Relations Committee I am also aware of the important role the United Nations plays in humanitarian and peacekeeping efforts around the world and support the full payment of United States dues to the U.N. Programs like UNICEF, for example, have helped feed millions of children. It would be devastating if missions which help so many were crippled due to lack of funding, and the United States must continue to do its fair share.

Additionally, I believe that the security of our Nation requires an aggressive effort against weapons of mass destruction. Since coming to Congress I have taken a leadership role on this issue. I have signed on to letters to President Clinton, regarding deeper cuts in our strategic nuclear weapons arsenals and to express my concerns about the Department of Energy's plans to conduct underground subcritical nuclear weapons experiments at the Nevada Test Site. It is my belief that these experiments could severely damage the not yet ratified Comprehensive Test Ban Treaty.

Soon after I took office I sent Senate Majority Leader TRENT LOTT a letter urging swift action on ratifying the Chemical Weapons Treaty. Taking quick action and ratifying the treaty afforded the United States an international leadership role on a treaty that will prevent future catastrophes involving chemical agents in warfare. The only way to ensure our Nation's long-term security and prosperity is to continue exerting American leadership across a range of military and humanitarian challenges around the world.

So I commend the Nuclear Age Peace Foundation for bringing us all together tonight, as we share a collective vision of peace. We share a vision of a world that is free of the threat of war and where all individuals live with human dignity, compassion and respect for one another, a world that we must strive to achieve on all the days of the year, if we hope to attain these lofty and constructive goals and to increase the possibilities for peace in the Nuclear Age.

IN MEMORY OF BUFORD E.  
THURMON

**HON. IKE SKELTON**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. SKELTON. Mr. Speaker, it is with great regret that I rise to inform the Members of the House of the passing away of Buford E. Thurmon, former mayor of Higginsville, MO, on September 10, 1997.

Mr. Thurmon was a decorated veteran of World War II, having served in the U.S. Marine Corps from November 1940 to April 1946. In May, 1942, Mr. Thurmon was captured and taken prisoner of war during the battle of Cor-

regidor. In recognition for Mr. Thurmon's valor, he received various ribbons and medals, including the Asiatic Pacific Service Ribbon, Purple Heart Medal, U.S. Presidential Unit Citation with two stars, Philippine Defense Medal with one battle star, Philippine Presidential Citation, Bronze Star Medal, China Defense Medal, Prisoner of War Medal, and U.S. Marine Corps Good Conduct Medal.

Buford Thurmon was also an important governmental leader in Higginsville, MO. He twice served as mayor of the community from 1968 to 1972 and again from 1982 to 1985, and was also elected city collector, city treasurer, and city councilman. While serving the people of Higginsville, Mr. Thurmon also devoted his time to various civic and veterans organizations. He was commander of the American Legion Post, treasurer of the C-1 School District, president of Higginsville Country Club, lifetime member of the American Legion, Veterans of Foreign Wars, Blinded Veterans Association, American Ex-Prisoners of War, and American Defenders of Bataan and Corregidor Am Vets.

Buford E. Thurmon served the United States of America as few men have. His great contributions to our country deserve our praise and admiration, and he will long be remembered for his patriotic life and commitment to public service. He truly is a role model to young civic leaders.

Mr. Thurmon was preceded in death by his wife, and is survived by three sons, two sisters, and seven grandchildren. I am certain that the Members of the House will join me in honoring this American who will be missed by all who knew him.

TRIBUTE TO DR. WARREN E.  
HENRY

**HON. RONALD V. DELLUMS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. DELLUMS. Mr. Speaker, on September 19, 1997, Dr. Warren E. Henry will be honored for his scientific contributions. Dr. Henry's excellence in scientific research is recognized worldwide and he has contributed greatly to the advancement of science in the fields of magnetism, superconductivity, low temperature physics, and solid state physics, for over 65 years.

Dr. Henry studied with five Nobel laureates, and collaborated and conducted research, or established collegial relationships with 17 Nobel laureates.

Dr. Henry is world renowned as a physicist, chemist, educator, and inventor. He has authored and co-authored 103 scientific papers, and his research results are in the most widely used standard physics textbooks. His work is often cited by scientists worldwide.

His research contributed to our Nation's efforts during World War II, through his work on the Manhattan District project. He has also contributed to the improvements of the performance of radar systems, the performance of jet military aircraft, and physics education of the original Tuskegee Airmen fighter pilots.

Dr. Henry's research at Lockheed Missile and Space Co. in California enabled him to design electronic guidance submarines, and to contribute to a major breakthrough in electronic astronomy by developing a device that measures magnetic fields in outer space.

Dr. Warren Henry's integrity, expertise, and commitment to scientific advancement and willingness to share his knowledge with young scientists has made him a master scientist and educator whose work has benefited all mankind.

TWENTY-FIFTH ANNIVERSARY OF  
WOMEN IN THE MARITIME IN-  
DUSTRY

**HON. GEORGE MILLER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. MILLER of California. Mr. Speaker, I rise today to invite my colleagues to join me in celebrating 25 years of women serving in the U.S. maritime industry. The California Maritime Academy in Vallejo, CA, is celebrating this occasion at a series of events scheduled today, and I would like to commend the California Maritime Academy for its role in supporting and encouraging women in the maritime industry.

The California Maritime Academy was established through legislation signed in June 1929 to train merchant marine officers for the maritime industry. Cal Maritime, a campus of the California State University, is the only maritime academy in the western region of the United States.

Women first began pursuing careers in the maritime industry in 1972 when five female cadets enrolled at the California Maritime Academy. One hundred and thirty-seven women have graduated from the California Maritime Academy since 1972. One of the first women graduates at Cal Maritime, Lynn Fivey Korwatch, went on to sail as the first female captain of an American flagship, and another, Jean Thatcher Arnold, became the first female to be licensed as chief engineer in the U.S. merchant marine.

Cal Maritime became the first maritime academy in the United States to have a woman serve as its president, Dr. Mary Lyons, from 1990 to 1996. Currently Sadie Rabe at Cal Maritime is the newly-selected corps commander whose responsibilities include administration and enforcement of all academy rules and regulations, and supervision of all cadet conduct. Cal Maritime can take great pride in the accomplishments and successes of both male and female graduates.

Again, I invite my colleagues to join me in celebrating 25 years of women in the U.S. maritime industry.

IN HONOR OF THE CHURCH OF  
THE RESURRECTION

**HON. CAROLYN B. MALONEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mrs. MALONEY of New York. Mr. Speaker, I rise today to pay a respectful tribute to the Polish National Catholic Church of the Resurrection on the 75th anniversary of its founding. The Church of the Resurrection has a noble history in serving the Polish community of Greenpoint, Brooklyn.

Twenty-five years after the founding of the Polish National Catholic Church in 1897, the

Church of the Resurrection was organized on September 19, 1922. Originally, Mass had to be said in the rented building of the former Christian Church of the Evangelist from November 1922, until the present church was purchased on December 29, 1924. Prime Bishop Francis Hodur performed the act of consecration on December 13, 1925.

Despite difficult early years in the parish's history, it went on to flourish. A Polish language supplementary school, a catechism class, the White Eagle choir, and numerous other societies and organizations formed around and in the church. On July 1, 1938, the parish acquired the rectory on 137 Meserole Avenue.

During the Second World War, 110 parishioners served in the Armed Forces, and three gave their lives. Chapters of the Red Cross, the Junior Red Cross, and the Boy Scouts were all active at the church during the war.

In 1958, the parish held services in English for the first time. On October 11, 1959, the mortgage was ceremonially burnt. And, as membership increased, the church made improvements to the parish hall.

In preparation for the Diamond Jubilee, the interior of the church has been completely renovated and repainted. The celebration will take place on Sunday, September 21, 1997, with a solemn Mass celebrated by the present Prime Bishop, Most Reverend John Swantek. His Excellency will bless the church and reconsecrate the main altar assisted by the clergy of the New York and New Jersey area.

Mr. Speaker, I ask that my colleagues rise with me in this tribute to the Church of the Resurrection as its celebrates its 75th anniversary. I am proud to have such an important parish in my district continuing the Polish immigrants' traditions of their homeland and introducing them to the culture of their new home.

#### 1996 IMMIGRATION REFORM BILL NEEDS CORRECTION

**HON. JOHN J. LaFALCE**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. LaFALCE. Mr. Speaker, the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 became law 1 year ago this month. Next year at this time, September 30, 1998, section 110 will be implemented and will adversely—and unintentionally—affect our Canadian neighbors. Today I am introducing an amendment to the Immigration Reform Act that will ensure that past regulations and procedures with respect to Canadian citizens' entering and exiting the United States will continue to be as document-free and hassle-free as it always has been.

Last year, Congress passed a well-intentioned provision of the Immigration Reform Act that requires the Immigration and Naturalization Service [INS] to develop an automated entry and exit system for the purpose of documenting the entry and departure of every alien arriving and leaving the United States. Prior to this act, the United States has had no departure management system. The consequence has been the inability of INS to identify lawfully admitted nonimmigrants who remain in the United States beyond the period authorized, the so-called overstay.

The oversight in this provision is the failure to exempt the Canadian nationals who previously have not been required to fill out INS documents, or I-94's, at the border. In 1996, more than 116 million people entered the United States by land from Canada. Of these, more than 76 million were Canadian or United States permanent residents. As anyone who has crossed the United States-Canada border knows, congestion is a problem. The more than \$1 billion of goods and services trade that crosses our border daily adds enormously to the daily traffic flow. If the United States were to implement the entry and exit procedure required by section 110, congestion would turn into a nightmare at the border.

After the Immigration Reform Act passed last year, Chairmen SIMPSON and SMITH of the Senate and House Judiciary Subcommittees on Immigration, respectively, wrote to Canadian Ambassador Raymond Chretien assuring him that "we did not intend to impose a new requirement for border crossing cards or I-94's on Canadians who are not presently required to possess such documents."

Mr. Speaker, consistent with the intent of the United States-Canada Accord on Our Shared Border to open and improve the flow of United States and Canadian citizens across our common border, and to prevent the intolerable congestion that would result from implementation of section 110 as it now stands, I am offering an amendment to the Immigration Reform Act. My bill simply exempts from section 110 Canadian nationals who are not otherwise required by law to possess a visa, passport, or border-crossing identification card.

This correction of an oversight in the 1996 Reform Act is the right thing to do, the practical thing to do, and it follows through on assurances made to the Canadian Ambassador that it was not congressional intent to reverse decades of practice with respect to Canadian nationals.

The text of the bill follows:

H.R.

To amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to clarify that records of arrival or departure are not required to be collected for purposes of the automated entry-exit control system developed under section 110 of such Act for Canadians who are not otherwise required to possess a visa, passport, or border crossing identification card.

*Be it enacted by the Senate and the House of Representatives of the United States of America in Congress assembled,*

#### SEC. 1. EXEMPTION FOR CERTAIN ALIENS FROM ENTRY-EXIT CONTROL SYSTEM.

(a) IN GENERAL.—Section 110(a) of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (8 U.S.C. 1221 note) is amended to read as follows:

“(a) SYSTEM.—

“(1) IN GENERAL.—Subject to paragraph (2), not later than 2 years after the date of the enactment of this Act, the Attorney General shall develop an automated entry and exit control system that will—

“(A) collect a record of departure for every alien departing the United States and match the records of departure with the record of the alien's arrival in the United States; and

“(B) enable the Attorney General to identify, through on-line searching procedures, lawfully admitted nonimmigrants who remain in the United States beyond the period authorized by the Attorney General.

“(2) EXEMPTION FOR CERTAIN ALIENS.—The system under paragraph (1) shall not collect a record of arrival or departure for an alien—

“(A) who is—

“(i) a Canadian national; or

“(ii) an alien having a common nationality with Canadian nationals and who has his or her residence in Canada; and

“(B) who is not otherwise required by law to be in possession, for purposes of establishing eligibility for admission into the United States, of—

“(i) a visa;

“(ii) a passport; or

“(iii) a border crossing identification card.”.

(b) EFFECTIVE DATE.—The amendment made by subsection (a) shall take effect as if included in the enactment of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (Public Law 104-208; 110 Stat. 3009-546).

TRIBUTE TO DR. JAMES  
BILLINGTON ON THE 10TH ANNI-  
VERSARY OF HIS SELECTION AS  
LIBRARIAN OF CONGRESS

**HON. TOM LANTOS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. LANTOS. Mr. Speaker, I invite my colleagues to join me in paying a well-deserved tribute to Dr. James Billington, a dear friend of mine, who has served our Nation with great distinction as the Librarian of Congress for the last 10 years. This week we mark the 10th anniversary of the appointment of Dr. Billington to this important leadership position. I invite my colleagues to join me in paying tribute to him as we celebrate this important milestone.

Dr. Billington was appointed the 13th Librarian of Congress by President Ronald Reagan in 1987, and he was subsequently confirmed to that position by the U.S. Senate. Earlier, he served as the director of the Woodrow Wilson International Center for Scholars, and before that he was a distinguished professor and scholar of Russian history and culture at Princeton University.

The Library of Congress is the largest and most comprehensive library in the world with more than 110 million items in more than 450 languages. Managing that immense collection is a major task in and of itself, but Dr. Billington assumed the position as Librarian of Congress at a critical time in the Library's history. The past 10 years have been a time of great change because of the rapid and complete transformation of information technology. At this critical time, Dr. Billington's vision, insight, and skills have been a tremendous asset for the Library, for the Congress, and for the American people.

Dr. Billington was one of the first scholars and cultural administrators to recognize the significance of the approaching information age and its importance for the Library of Congress. At his confirmation hearing in 1987, Dr. Billington voiced his hope that "the Library might furnish new technologies boldly" and share its catalog and national treasures by the year 2000 with citizens in local communities across America. In 1994, Dr. Billington's hope became reality when the National Digital Library was launched. That project, which has as its objective to digitize 5 million items from the Library's collection at a cost of some \$60 million, is being accomplished with private/public funding. Today, the Library's World

Wide Web site brings to tens of millions of people the Library's catalog, the American Memory collections of the National Digital Library, and Thomas—the Library's legislative information site. The Library's site is recognized as one of the most important content sites on the Internet, and it is quickly becoming a unique and popular educational resource for teaching and learning for students at all levels.

During his 10 years as Librarian, Dr. Billington has made a great contribution to the improvement of the Library in many areas, in addition to his incredible efforts in the area of technology. He has strengthened control of the Library's various collections, and increased the Library's acquisitions. For example, he was instrumental in the acquisition of the Leonard Bernstein collection, the Marion Carson collection, and the Gordon Parks collection.

Under the direction of Dr. Billington, the Library of Congress has undergone a period of tremendous growth and development. He has established the first office of development at the Library to raise private funds for scholarly activities, exhibitions, and the National Digital Library. He proposed and the Congress approved the establishment of the Madison Council, a group of private citizens who provide sustained financial support to the Library. In the 10 years that Dr. Billington has served at the Library of Congress, he has raised \$91.7 million, of which \$41.5 million represents the contributions from the Madison Council, which is chaired by John Kluge.

Additionally, Dr. Billington has made a major commitment to public display of the Library's own treasures as well as the priceless heritage of other nations around the world, and he has sponsored a series of widely acclaimed exhibitions at the Library of Congress. A few of the most spectacular exhibitions include "Rome Reborn: The Vatican Library and Renaissance Culture," "Scrolls from the Dead Sea," "Revelations of the Russian Archives," and "From the Ends of the Earth: Judaic Treasures of the Library of Congress."

Mr. Speaker, I am particularly appreciative of my association with Dr. Billington and his friendship. Shortly after he became Librarian of Congress, to mark the "Year of the Book," Dr. Billington and officials of the Library came to San Mateo, CA, in my congressional district, where they gave focus to the incredible resources of the Library and further emphasized the important outreach program that has been given great emphasis under Dr. Billington's leadership.

Mr. Speaker, in my remarks thus far, I have focused on the outstanding achievements and leadership of Dr. Billington over this 4-year period of his stewardship at the Library of Congress. I want to add a few personal comments about Dr. Billington as a friend. A number of our colleagues in the Congress and I, had the wonderful opportunity to travel with him on a visit to Russia a few years ago, under the leadership of Mr. GEPHARDT and Mr. GINGRICH. Dr. Billington added an incredible perspective and an understanding of Russia and the Russian people to those of us who participated in that important trip. He was not only a brilliant scholar, but also a delightful traveling companion. Dr. Billington also participated in meetings which I chaired at Dartmouth College in New Hampshire between delegations representing the Congress and the European Parliament.

Again, he contributed in a major way to both delegations' understanding of the complexities of our relationships with Russia and the republics of the former Soviet Union.

Mr. Speaker, Dr. Billington should be congratulated for his exceptional successes during his 10-year tenure at the Library of Congress. I invite my colleagues to join me in thanking Dr. Billington and paying tribute to him for the service he has given to the Library of Congress and our Nation over the past decade.

#### PERSONAL EXPLANATION

##### HON. ALCEE L. HASTINGS

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. HASTINGS of Florida. Mr. Speaker, on Thursday, September 11, I missed the House vote applying the same the anti-choice Hyde amendment standard to health maintenance organizations as is currently applied to traditional fee-for-service arrangements between doctors and patients. Under the 20-year-old legislation, Medicaid money cannot pay for abortions except in cases of rape or incest or when the mother's life is at stake. The new language makes it clear that the ban also applies to Medicaid treatment through HMO's. During the time the vote was held, I was moderating a Congressional Black Caucus brainstorm that I initiated on environmental justice. Let me be clear—had I been present on Thursday, I would have voted against this anti-choice amendment.

#### INTRODUCTION OF LEGISLATION TO SPEED RISK ADJUSTMENT OF MANAGED CARE PLANS

##### HON. FORTNEY PETE STARK

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. STARK. Mr. Speaker, how many studies do we need before we act to correct a gross taxpayer overpayment of many health maintenance organizations?

The GAO has just issued another report in the long line of papers demonstrating that the public is paying HMO's too much for the Medicare beneficiaries that they enroll. In its report entitled "Fewer and Lower Cost Beneficiaries with Chronic Conditions enroll in HMOs" (GAO/HEHS-97-160) prepared for Ways and Means Health Subcommittee Chairman BILL THOMAS, the GAO examined the mature California HMO market and found:

About one in six 1992 California fee for service (FFS) Medicare beneficiaries enrolled in an HMO in 1993 and 1994. HMO enrollment rates differed significantly for beneficiaries with selected chronic conditions compared with other beneficiaries. Among those with none of the selected [5 chronic] conditions, 18.4% elected to enroll in an HMO compared with 14.9% of beneficiaries with a single chronic condition and 13.4% of those with two or more conditions.

Moreover, we found that prior to enrolling in an HMO a substantial cost difference, 29%, existed between new HMO enrollees and those remaining in FFS because HMOs at-

tracted the least costly enrollees within each health status group. Even among beneficiaries belonging to either of the groups with chronic conditions, HMOs attracted those with less severe conditions as measured by their 1992 average monthly costs.

Furthermore, we found that rates of early disenrollment from HMOs to FFS were substantially higher among those with chronic conditions. While only 6% of all new enrollees returned to FFS within 6 months, the rates ranged from 4.5% for beneficiaries without a chronic condition to 10.2% for those with two or more chronic conditions. Also, disenrollees who returned to FFS had substantially higher costs prior to enrollment compared to those who remained in their HMO. These data indicated that favorable selection still exists in California Medicare HMOs because they attract and retain the least costly beneficiaries in each health status group.

Since we pay Medicare managed care risk contractors [HMO's] 95 percent of the average cost of treating Medicare patients in an area, it is obvious that if they do not sign up the average type of Medicare beneficiary, but sign up healthier people, then the taxpayer will end up paying the HMO's too much. Many HMO's, of course, make a fine art of finding the healthier people to enroll—and encouraging the unhealthy to disenroll. Because we do not adjust the payments to HMO's to reflect the true risk they face of providing needed health care services, risk adjustment, we overpay. We overpay HMO's billions of dollars—and as enrollment grows, the Medicare trust fund will lose an escalating amount.

At the end of my statement I would like to include in the RECORD a recent summary from the Physician Payment Review Commission, a congressional advisory panel, that further documents the problem.

The just-passed Balanced Budget Act requires HHS to begin to collect data to correct this problem and in the year 2000, implement a risk adjustment system to stop the abuse and overpayment that plagues the current program.

The GAO report is just further proof that we need to move faster—and that even a partial risk adjustment program, which can be refined later, is better than the current hemorrhage of Medicare trust fund moneys. Therefore, I am introducing today—as part of our efforts to stop Medicare waste, and in some cases fraud, a bill to require that the risk adjustment changes be implemented January 1, 1999.

This amendment will easily save \$1 billion and probably more—and it will help force an end to the outrageous overpayment of those HMO's who have, for whatever reason, managed to avoid the average Medicare beneficiary.

#### PHASING OUT METERED DOSE INHALERS

##### HON. PATRICK J. KENNEDY

OF RHODE ISLAND

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. KENNEDY of Rhode Island. Mr. Speaker, I would like to take this opportunity to offer my position on an issue that I know is of great concern to my constituents in Rhode Island and the Nation at large.

The U.S. Food and Drug Administration has recently proposed regulations which would impact the lives of thousands of Rhode Islanders

suffering from respiratory problems such as asthma and cystic fibrosis.

These new regulations would begin to phase out metered dose inhalers, which are used as the primary delivery apparatus of medication to over 14 million citizens with respiratory ailments. This action is being taken to help the United States implement the Montreal Protocol Treaty in which 49 countries have agreed to work toward eliminating substances that deplete the ozone layer and contribute to the effect known as global warming.

As an environmentalist, I strongly support the work of the Montreal Protocol and its goal to improve the quality of our lives by protecting our environment. Over the last 10 years, this international initiative has greatly contributed to reducing dangerous diseases like cataracts and skin cancer which are directly associated with ozone layer depletion.

Scientists have identified that chlorofluorocarbons are one of the elements which cause global warming and ozone layer depletion. In accordance with the Montreal Protocol, the United States has worked to greatly reduce the presence of chlorofluorocarbons in many of our daily life products such as aerosol containers and air conditioners.

Unfortunately, the FDA's proposal concerning metered dose inhalers creates a Catch-22. Some 30 million Americans, particularly children and elderly, are faced with respiratory disease which requires the use of inhalers. These medications are proven to be safe and effective by the FDA. Moreover, they are cost effective, providing many citizens, especially those in low-income situations, access to prescription medication.

Asthma, in particular, is getting the best of many of our citizens. More than 20,000 children in Rhode Island live with asthma and it is the No. 1 reason for school absences. Over 5,000 people die each year from asthma complications. As an asthmatic, I can definitively say that this is a serious public health threat.

The FDA's preliminary proposal may have a dramatic effect on the availability of affordable asthma medication. Restricting metered dose inhalers may create a situation which will decrease the ability of those with asthma and cystic fibrosis to obtain the medication that they need so desperately. As a result, the new method of medication for asthma has the potential, because of existing market forces, to be far more expensive in the next few years.

My asthma medication costs exceed \$100 per month, which I am fortunate to have the ability to pay. But the families of thousands of children, as well as the elderly, are struggling to meet their prescription needs. Ironically, the FDA may be inadvertently driving up the cost of asthma medication in its attempt to implement what is essentially an excellent international treaty with noble purposes.

While I applaud the efforts and innovations of certain companies to create new forms of respiratory medication, there is a potential cost factor associated with these innovations when they first reach the market. This immediate change in potential cost, which impacts millions of working-class families, is of great concern to me.

I want to strongly encourage the private sector and the FDA to keep pushing the envelope to bring our Nation in alignment with the Montreal Protocol. But to potentially limit an approved medical product before the new

ones are universally accessible and affordable is simply premature.

If the price for asthma medication rises and more children and elderly are unable to get their medication, we will have a public health crisis on our hands.

The bottom line must be the protection of public health. I would hope we can reduce chlorofluorocarbons without restricting metered dose inhaler use, which are responsible for less than 1 percent of all atmospheric chlorine in the Earth's ozone layer. Clearly, there must be another alternative to reduce global warming and chlorofluorocarbon production without harming the people we are ironically trying to protect through improved environmental quality.

The Montreal Protocol has specifically authorized essential use allowances until the year 2005 for certain products like metered dose inhalers because they are so important.

In my view, metered dose inhalers are categorically essential because so many people depend on them. That is the bottom line that we must commit to, and that is a line we should not cross until we are sure that everyone who suffers from asthma and other respiratory ailments have full access to any new products that come to the marketplace.

The Montreal Protocol is a step in the right direction. The United States should make every effort to comply with this beneficial treaty. We should also, if proven necessary, move toward a new form of respiratory medication that does not contain a chlorofluorocarbon-producing element.

Yet in our zeal, we must not throw out the baby with the bathwater. Until the new methods are proven in the marketplace, our first national responsibility must be to the millions of Americans whose lives depend on the metered dose inhalers that are available and accessible today.

#### HONORING THE LIFE OF STANLEY WARREN

##### HON. GARY L. ACKERMAN

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. ACKERMAN. Mr. Speaker, I rise to honor the life and achievements of Mr. Stanley Warren, who served in the 1960's as the Assistant Director of the General Accounting Office's Defense Auditing and Accounting Division. Mr. Warren was tragically killed in a helicopter crash while serving in Korea in 1964 and is the only GAO employee ever killed on official duty.

Stanley Warren was born in Brooklyn, NY, in 1930. He graduated from the Wharton School of Business at the University of Pennsylvania in 1952. Shortly after graduation, Mr. Warren began to work at the GAO. He temporarily left the GAO to serve in the Army where he fully developed his expertise in defense-related issues. He later returned to the GAO where he continued to work until his tragic death. Mr. Warren was survived by his wife and two sons.

Mr. Warren was an extraordinary individual who sought to serve his country during a time of global instability. He served in the Army and at the GAO to ensure that his children could grow up in a safer, more peaceful world. His

dedication to his work will always be admired and appreciated by his colleagues at the GAO. His love for his family will be remembered forever.

On September 29, Mr. Warren will be honored by the GAO for his years of exceptional service. The Acting Comptroller General of the United States will present a memorial statement to his wife and two sons. I ask all of my colleagues to join me in honoring his memory and thanking his family for all that he gave to our country.

#### COMMEMORATING THE CONSORTIUM OF PEOPLE AND INSTITUTIONS WHO CREATED THE FIRST AMENDMENT/BLACKLIST PROJECT

##### HON. WALTER H. CAPPS

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. CAPPS. Mr. Speaker, I would like to take a moment to recognize the noble work of those individuals and institutions who are taking part in the development of the first amendment/blacklist project. On October 5, a fundraising event will be held in San Luis Obispo, which I represent, in order to address this important issue.

In October 1947, the House Un-American Activities Committee subpoenaed 10 filmmakers to question them about alleged subversive behavior. These filmmakers, known as the Hollywood 10 refused to testify, choosing instead to invoke their first amendment rights. They were then held in contempt of Congress and were eventually jailed and blacklisted for their refusal to testify. Over the next few years, hundreds of American citizens were accused of holding subversive political beliefs and were consequently blacklisted. The Red baiting associated with this period is now widely recognized as a horrendous abuse of official power. Today the idea of jailing American citizens for their political beliefs—or perceived political beliefs—is deemed to be an unacceptable breach of civil liberties.

On October 27—the 50th anniversary of the McCarthy hearings—individuals associated with the first amendment/blacklist project will break ground on a monument which will serve to remind future generations of this painful chapter in American history. The project will document events antithetical to American principles and our constitutionally protected freedoms.

The first amendment/blacklist project committee is composed of faculty members of the filmic writing program in the school of cinema—television at the University of California in Los Angeles. The project was begun at the suggestion of an undergraduate student enrolled in the filmic writing program, and was undertaken in recognition of the fact that many future filmmakers are unaware of the incidence of the gross misuse of power and authority which characterized the McCarthy hearings of the late 1940's. Margaret Mehring, a former director of the U.S.C. filmic writing program and a valued constituent of mine, has taken it upon herself to assure the successful completion of this project.

Since its inception, the organizing committee of the first amendment blacklist project has

expanded to include screenwriters—some of whom were themselves victims of blacklisting—film historians, are museum directors and curators, and other sympathetic individuals. It is the desire of the organizing committee that this memorial serve as a reminder to future generations, rather than as a memorial to specific individuals.

The memorial will be designed by the internationally renowned artist Jenny Holzer. Holzer bases her art on the expression of language and freedom of speech. She is, therefore, an ideal candidate to design the first amendment/blacklist project memorial.

Her design has three components. The first is a circular configuration of granite benches, each inscribed with statements on essential American freedoms—including an excerpt from the bill of Rights. The second component of the memorial is a shallow well from which will emanate recordings of the congressional testimony given by the Hollywood 10. The final element of the project will be a beacon of light directed at the sky—symbolizing the illumination of this dark period in our Nation's history.

This project bears witness to the travails of those individuals persecuted during the infamous McCarthy trials of the 1940's. It is my hope—and the determination of those individuals involved with the first amendment blacklist project—that this memorial will inspire vigilance and personal responsibility, now and in the future, in exercising, upholding, and defending the civil liberties granted to citizens under the Constitution of the United States of America and the Bill of Rights.

RECOGNITION OF THE SERVICES  
AND SACRIFICES MADE BY THE  
VETERANS OF THE TERRITORY  
OF GUAM AND U.S. PACIFIC IS-  
LANDERS

**HON. ROBERT A. UNDERWOOD**

OF GUAM

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. UNDERWOOD. Mr. Speaker, on a recent press release, the Vietnam Veterans of America claimed that their Eighth National Convention held last August was an "historic occasion." I could not help but fully agree with this claim. Aside from the record attendance and the presence of Vice-President AL GORE, this convention saw the first ever representation of Guam's veterans.

Frank San Nicolas, the president of Guam chapter 668 of the Vietnam Veterans of America, is one of Guam's outstanding Vietnam veterans. Frank has been active with the association on Guam and he took part in the convention to emphasize the role of Guam and its veterans and to focus attention on the problems currently encountered by veterans from Guam. Among the resolutions and constitutional changes adopted at the convention to outline organization's agenda for the next 2 years, one honoring the veterans of Guam was approved. I would like to submit a copy of this resolution for the CONGRESSIONAL RECORD:

RECOGNITION OF THE SERVICES AND SAC-  
RIFICES MADE BY THE VETERANS OF THE  
TERRITORY OF GUAM AND U.S. PACIFIC IS-  
LANDERS

VIETNAM VETERANS OF AMERICA  
EIGHTH NATIONAL CONVENTION  
MINORITY AFFAIRS COMMITTEE

MA-8-97

*Issues*

According to the March 1993 issue of VFW magazine, 58.9 of every 100,000 males was the national average state death rate during the Vietnam War; West Virginia had the highest state death rate—84.1 for every 100,000 males. According to the 1970 U.S. Census of Guam there were 47,362 males on the island of Guam. 71 sons of Guam died in the Vietnam War. 71 out of 47,362 is a ratio of 74.9 per 50,000 or 149.8 per 100,000.

*Background*

There are currently 8,037 veterans of Guam who have proudly and honorably served in the Armed Forces of the United States of America in World War II, the Korean War, the Vietnam War, and the Persian Gulf War. The programs and services available to the veterans of Guam are severely limited in comparison to their comrades in the U.S. mainland as it is 3,500 miles to the nearest fully staffed VA Outpatient Clinic and over 7,000 miles to the nearest U.S. VA medical center. 3,142 Vietnam veterans reside on the island of Guam and 71 sons of Guam died in the Vietnam War, an equivalent ratio of 149.8 per 100,000 males, a proportion higher than any other State or Territory.

The island of Guam, "Where America's Day Begins," is also the first American soil reached by the repatriated remains of POW/MIA's on their journey back from Vietnam and appropriate ceremonies mark each occasion.

*Position*

Vietnam Veterans of America, Inc., at the national convention in Kansas City, Missouri, August 5-10, 1997, recognizes the contributions made by the veterans of Guam; and commends and salutes the Vietnam veterans of Guam for their courageous and gallant contributions to the United States of America during the Vietnam War. Furthermore, VVA strongly supports the improvement of veterans benefits and healthcare provided to veterans of Guam and other U.S. Pacific Islanders.

75TH ANNIVERSARY OF THE UNIT-  
ED WAY OF THE TEXAS GULF  
COAST

**HON. SHEILA JACKSON-LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise—joining all members of the Texas delegation to the United States Congress—to recognize and congratulate the United Way of the Texas Gulf Coast on the occasion of its 75th anniversary celebration.

It is a pleasure to honor an organization whose main mission closely parallels our own, that is, to increase the organized capacity of people to care for themselves and others. We share this outlook and strive to meet it every day by encouraging citizens to work together for the common good.

To be sure, because the United Way of the Texas Gulf Coast honors and practices important principles—accountability, fairness and in-

tegrity, to name just a few—it was recognized by the United Way of America in 1996 as the first recipient of the Championing Diversity Award. The leadership the United Way of the Texas Gulf Coast demonstrates is inspirational and it brings out the best of those who share its purpose.

August 30, 1997, represented a landmark occasion for Texas in general and for the United Way of the Texas Gulf Coast in particular. We hope you will share this letter with your 80,000 volunteers and employees who are the backbone and lifeblood of the organization. Indeed, it is the United Way's rank-and-file who mobilize valuable resources to make positive contributions to our communities on a daily basis.

In honor of your 75th anniversary, a flag was flown over the United States Capitol on Saturday, August 30, 1997. Let me say, Mr. Speaker, that we are proud of their many accomplishments and we look forward to sharing and contributing to your future success.

IN MEMORY OF C.M. YONGUE OF  
HOUSTON

**HON. KEN BENTSEN**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. BENTSEN. Mr. Speaker, I rise on behalf of Mr. GREEN, Ms. JACKSON-LEE, and myself to honor the memory of a constituent and a valued and respected member of the Houston community, Mr. C.M. Yongue, who passed away on September 14, 1997. C.M. Yongue was a man who truly loved his community, and his dedication to his fellow working men and women won him admiration and respect across the city of Houston.

Born on September 17, 1916, in Arcadia, FL, C.M. Yongue moved to Houston in 1976 and soon adopted it as his home. Mr. Yongue held degrees in journalism and printing from Marquette University and the Rochester Institute of Technology. He was an active citizen of the Houston community and a member of several civic clubs, The Metropolitan Organization, the Senior Senate, the Central Labor Council of the AFL-CIO, and the Houston Typographical Union Local 87. He also served as an elected member of the Harris County Democratic Executive Committee for 17 years, and on the Southeast Precinct Judges Council since its inception in 1984. He leaves a legacy of good work and grace that will be missed.

I first came to know Mr. Yongue while serving as Chairman of the Harris County Democratic Party. Shortly after I took office, C.M., his sister Mildred Yongue and other members of Local 87 came to meet with me to underscore the importance of union print shops. C.M. pulled out a Democratic Party leaflet which had apparently been printed in a non-union shop. C.M., Mildred and the others asked that, as Chairman of the Democratic Party, I see that it not happen again when a union shop could do the same job. C.M. was quite persistent and I agreed. But beyond his love for the union was his faith in democracy for all. He had an abiding commitment to making our political process work for all Americans and he worked tirelessly to encourage his fellow citizens to exercise their constitutional right to vote.



C.M. Yongue treated everyone in Houston as a family member, and now that family mourns his passing. As much as the community of Houston loved and respected Mr. Yongue, his sister Mildred has suffered an even greater loss. We share her grief as we mourn the passing of Mr. C.M. Yongue.

IN HONOR OF THE MARY T. NORTON MEMORIAL AWARD RECIPIENTS

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. MENENDEZ. Mr. Speaker, I rise today to pay tribute to three outstanding citizens who have distinguished themselves through their selfless dedication to the residents of my home State of New Jersey. Dorothy E. Harrington, Lourdes I. Santiago, and Rhoda Birnbaum will be honored as this year's recipients of the Mary T. Norton Congressional Award. This prestigious award, sponsored by the United Way of Hudson County, will be presented to these women as a tribute to their invaluable contributions to their communities, at the 62d Annual Campaign Kick-off Luncheon on September 16, 1997 at the Meadowlands Hilton.

Mrs. Dorothy E. Harrington holds the honor of accomplishing two significant firsts for women in the city of Bayonne. A native of Bayonne, Dot has the distinction of being the first woman elected to public office in the city of Bayonne. She also holds the honor of being the first woman to serve as president of the Bayonne Board of Education, from 1981 to 1986. In 1986, Dot was elected to serve as first ward council member of the Bayonne Municipal Council. Dot currently holds the position of council member at-large, to which she was elected in 1990, and re-elected in 1994. Over the years Dot has been an outstanding member of her community, and a dedicated volunteer.

Ms. Lourdes Santiago has made an exceptional commitment in serving others in her community. Ms. Santiago received her juris doctorate in 1981 from Rutgers University School of Law in Newark, NJ. Ms. Santiago has also received admission to the Supreme Court of New Jersey in 1984. In 1994 she was appointed to the supreme court task force on minority affairs and is currently serving a second term on that task force following a 1996 re-appointment. Ms. Santiago has outstandingly represented her Hispanic community as the recipient of numerous professional and community-based awards.

Ms. Rhoda Birnbaum has dedicated herself to enhancing the lives of the people in her community. As a young adult, following the example set by her parents, Ms. Birnbaum became active in social service and religious organizations. As an accountant with Arthur S. Geiger Co., public accountants, she has provided management and accounting expertise—with member United Way organizations—to advance the health and human services agenda by expanding resources and applying them effectively to build better, self-sufficient communities.

It is an honor to have such outstanding and exceptionally caring individuals working in my

district. Their dedication exemplifies the ideal of community service at its best. I ask my colleagues to join me in recognizing Dorothy Harrington, Lourdes Santiago, and Rhoda Birnbaum.

PERSONAL EXPLANATION

**HON. BOBBY L. RUSH**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. RUSH. Mr. Speaker, on Thursday, September 11, 1997, on rollcall vote No. 392, I was unavoidably detained. If I were present, I would have voted, "nay."

TRIBUTE TO HISPANIC HERITAGE MONTH

**HON. CAROLYN MCCARTHY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mrs. MCCARTHY of New York. Mr. Speaker, on September 15, 1997, our Nation will celebrate National Hispanic Heritage Month to commemorate the achievements of Hispanic-Americans. Since the foundation of this Nation was laid, Hispanics have played an active role in determining the direction of our country. From Joseph Marion Hernandez, the first Latino Member of Congress, sworn into office in 1822, to Bill Richardson, ambassador to the United Nations, Hispanics have made their voices heard.

In politics, it was Senator Joseph Montoya of New Mexico and Congressman Edward R. Roybal of California who played an active role in getting the Voting Rights Act of 1965 signed into law. They pushed to get rid of a poll tax which kept many Hispanic and other minorities from voting. Because of their perseverance, today all individuals are able to vote.

In recent years, Hispanics, in increasing numbers, have been appointed as state officials, cabinet secretaries, mayors, county and municipal officials, and school board members. In 1988 Lauro Cavazos became the first Hispanic Cabinet Member when former President Ronald Reagan appointed him Secretary of Education. Other political appointees include Katherine Ortega who was appointed U.S. Treasurer under Ronald Reagan; Henry Cisneros who became the Secretary of Housing and Urban Development under President Bill Clinton; and Antonio C. Novello who, in 1990, became the Nation's first Hispanic surgeon general. Today, there are 19 Hispanic Members represented in the 105th Congress, two of which represent New York.

Hispanics are also making great strides in education. Since 1990, an ever-growing number of Hispanics have pursued higher education. Hispanic organizations such as the American GI Forum of the United States and the League of United Latin American Citizens have contributed to this influx. Thanks to these organizations and the dedicated individuals who run them, more Hispanics are becoming doctors, lawyers, scientists, teachers, and business owners throughout the Nation. Franklin Chan-Diaz spoke to TV viewers from the space shuttle Columbia in 1986, becoming

the first Hispanic to enter space. In 1995, Mario Molino shared the Nobel Prize in chemistry for work that led to an international ban on chemicals contributing to the depletion of the ozone layer.

The cultural contributions Hispanic-Americans have made in literature, music, art, television, and athletics are also overwhelming. Who can forget the harmonious sound of Gloria Estefan's voice at the 1996 summer Olympic games? Or Roberto Clemente, one of America's greatest baseball players, who in 1973 was the first Hispanic to ever be inducted into the National Baseball Hall of Fame? These men and women are only a few examples of the thousands of Hispanic-Americans who have dedicated their lives to making this country as wonderful as it is.

I invite all people, Hispanics and non-Hispanics alike, to take part in the festivities of Hispanic Heritage Month beginning on September 15, 1997 and ending on October 15, 1997. Through this celebration, individuals will have the opportunity to educate themselves about Hispanic culture and all that it has meant to America. Throughout our history, Hispanic-Americans have left an indelible mark. Hispanic-Americans have helped make this country a true melting pot, one which combines different backgrounds for the enrichment of the American soul.

TRIBUTE TO DR. CARROLL CANNON

**HON. BOB FILNER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Mr. FILNER. Mr. Speaker, I rise today to honor a friend and longtime member of the San Diego educational community—Dr. Carroll Cannon. Dr. Cannon died on Sunday, September 7, 1997 at the age of 80.

As well as a lifelong interest in education, he also had a passionate interest in international affairs—and he traveled throughout the world promoting world peace. He authored the book, "Shaping Our Future Together: the U.S., the U.N. and We, the People" and was in the process of writing his autobiography, "Born to Grow, From Local Village to Global Village," at the time of his death.

He received his bachelor of arts degree at Harding University in Searcy, AR, where he met his wife, Nona. He earned masters of arts degrees from Pepperdine and New York Universities and his Ph.D. at New York University.

Dr. Cannon served for 14 years at California Western University [CWU] from 1958 until 1972, becoming provost in 1965. He was named provost emeritus of the CWU and the U.S. International University in 1992. His earlier days in education were spent as an administrator and teacher from elementary school through college. Carroll and Nona were instrumental in developing the first junior college in Japan in the early 1950's.

Dr. Cannon's support for the United Nations dates back to 1945 when he witnessed the signing of the U.N. Charter in San Francisco. He served as president of the San Diego County chapter of the United Nations Association from 1978–1982, and he became national chairman of the Council of Chapter and Division Presidents of the association in 1983. He

attended the ceremony which marked the 50th anniversary of the signing of the U.N. Charter, also in San Francisco. He participated in the U.N. World Conference on Human Settlements in Vancouver and on Women in Copenhagen. He and his wife were often introduced in numerous speaking engagements for the United Nations as the "Cannons for Peace".

At the time of his death, he had become a respected local voice for world peace. Friends knew Dr. Cannon as one of the most gracious, loving, and caring individuals they were privileged to know—and a true world peace patriot.

My thoughts and prayers go out to his wife, Nona, to his two daughters and three grandchildren, to his friends, and to the larger community which was touched by his presence. We will all miss him.

#### THE PASSING OF C.M. YONGUE

#### **HON. SHEILA JACKSON-LEE**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, September 16, 1997*

Ms. JACKSON-LEE of Texas. Mr. Speaker, I rise before the House this evening to express my deepest regrets for the loss of a colossus of an American activist in Houston, TX. His life, his legacy of tireless public service, are forever encapsulated in the minds of the many people that he served. Mr. C.M. Yongue was a man dedicated to the proposition of crafting a better society for all.

I want to give my deepest condolences to Mr. Yongue's loving sister, Mildred M. Yongue, and his numerous cousins. As an unwavering activist and Democratic Party executive member, Mr. Yongue served as a champion of Democratic Party politics and laborers in the community. I am deeply saddened by his loss and know that we will surely not be privileged enough to see his like again.

Mr. Yongue was lovingly as popular as he was effective. He served for 17 years as precinct judge of precinct 607. He worked as a

union printer and was very proud of the work that he accomplished. In fact, he worked in over 50 newspapers across the country. Mr. Yongue was involved in the metropolitan organization which worked with communities. In fact, September 20, 1996, was declared C.M. and Mildred Yongue Day by the mayor of Houston. Mr. Yongue was a member, for 12 years, of the senior senate of the Galveston-Houston diocese of the Catholic faith and served as the chaplain of the Southeast Precinct Judges Council. Mr. Yongue also served as a member of the Harris County Office of Aging Committee which made recommendations on the elderly to the Office of Aging for Harris County. He lived as a resident of Houston for 21 years.

Only time itself will truly allow us all to appreciate this great man and the magnitude of his social contribution. In joining my colleague, Congressman KEN BENTSEN, it is my privilege to duly recognize the lifelong service and contribution of a great American. Let me simply say, on behalf of the 18th Congressional District and the city of Houston, thank you, C.M. Yongue, thank you for your service to your community and the city of Houston. Thank you for all of us.